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### Realizing resilience for decision-making

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Realizing Resilience for Decision-making

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## Abstract

Researchers and decision-makers lack a shared understanding of resilience and practical applications in environmental resource management are rare. Here, we define social-ecological resilience as a property of social-ecological systems that includes at least three main characteristics — resistance, recovery and robustness (Three R's). We define social-ecological resilience management as planning, adaptation and transformational actions that may influence these system characteristics. We integrate the Three R's into a Heuristic for resilience management that we apply in multiple management contexts to offer practical, systematic guidance about how to realize resilience.

**Key words:** resistance, recovery, robustness, social-ecological systems, resilience management

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## Author Contributions

RQG initiated and led the collaborative work, co-conceptualized the approach, co-developed the resilience heuristic, co-wrote and revised the text. LD co-conceptualized the approach, co-developed the resilience heuristic, co-wrote and revised the text. Alphabetically, CB, GSC, SD, AH, PK, LRL and PW, co-developed the resilience heuristic and co-wrote and revised the text. Alphabetically, EB, KB, JD, DG, QJ, TK, NM, CR, DS, SV, SW, and JW co-wrote and revised the text. Authorship is alphabetical following RQG and LD. M. Loreau is acknowledged for providing comments on earlier versions of this paper.

#### **Competing Interests**

All authors declare that there are no competing interests.

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Resilience is factored into many decisions, including public health<sup>1</sup>, risk management in the private sector<sup>2</sup> and development and finance investments<sup>3</sup>. Resilience has been incorporated into the stated management objectives of influential multilateral and UN agencies (e.g. FAO; World Bank) and is also included in several Sustainable Development Goals (SDGs): SDG 1 (No Poverty); SDG 2 (Zero Hunger); SDG 9 (Industry, Innovation and Infrastructure); SDG 11 (Sustainable Cities and Communities); SDG 13 (Climate Action); and SDG 14 (Life Below Water)<sup>4</sup>. Further, resilience is a foundational concept for the 2005-2015 Hyogo Framework, the 2015-2030 Sendai Framework with respect to international disaster policy<sup>5</sup> and is also included in the Nationally Determined Contributions of the Paris Agreement of the United Nations Framework Convention on Climate Change.

Resilience's increasing popularity and use contrasts with a lack of clarity over how to implement it in practice<sup>6</sup>, especially in the broader context of social-ecological systems. Even after decades of research and policy engagement to advance understanding of resilience<sup>7, 8, 9, 10</sup> and calls for better inclusion of resilience into decision-making<sup>11</sup>, resilience management of social-ecological systems is still not widely practiced.

We attribute the difficulty of operationalizing resilience to two key challenges. First, 'resilience thinking'<sup>12</sup> is hampered by the proliferation of different, sometimes overlapping, and possibly conflicting definitions and interpretations of resilience<sup>13, 14, 15</sup>. The related concept of stability has also been applied in a range of different ways in different schools of research<sup>8, 9, 12, 16, 17, 18, 19</sup>. Consequently, differences in understanding, and even confusion, limit the applied value of resilience in the research-policy-practice interface<sup>20</sup>. Second, what to manage and what to manage for, in relation to resilience, is highly context dependent and this constrains the value of resilience contributions, especially in the near absence of practical social-ecological guidance about how it can be operationalized.

We respond to the ongoing problem of realizing resilience in social-ecological systems from an inter-disciplinary perspective and with a socio-economic decision-making focus by: (1) reviewing how resilience is conceptualized and measured; (2)

developing a socio-economic Resilience Heuristic for resilience management of social-ecological systems; (3) contextualizing this Heuristic in a mathematical example of an aquifer subject to saline intrusion and also with an illustration in relation to marine fisheries; and (4) applying this Heuristic (Table 1) in three resilience management contexts (surface water flows, emergency management, and marine wild capture fisheries).

### **Conceptualizing Social-Ecological Resilience**

Definitions of resilience differ by discipline and application (Box 1). For instance, a psychologist can define resilience in terms of an individual's state of mind and body as a: "...stable trajectory of healthy functioning after a highly adverse event" <sup>21, p. 2</sup>. By contrast, in water resources engineering, resilience refers to how quickly a system is likely to recover after a loss of system function<sup>22</sup>.

#### **[INSERT BOX 1 HERE]**

In ecology, resilience is used with two distinct meanings. The first, most commonly used definition, refers to how quickly an ecosystem returns to an equilibrium state following a temporary disturbance<sup>9, 19, 23</sup>. Holling<sup>8</sup> called this 'stability' and it has been called 'engineering resilience' and 'asymptotic resilience'. We call this recovery time, noting that the return time to an equilibrium is not a proxy for a short-term recovery rate<sup>24</sup>. The second meaning comes from Holling<sup>8</sup>. He defined resilience in relation to systems, and also relationships within systems, as their ability to absorb change and to persist. In the tradition of Holling<sup>8</sup>, Cumming and Collier<sup>25</sup> emphasized system 'identity', which persists when its key components, interactions, and spatiotemporal viability are maintained; if they do not, a system's identity is lost, and the system is not resilient.

Our focus is on social-ecological resilience and management actions in relation to 'how, when and why', rather than the 'what should be', for an individual, population, sub-system or system and its ability to 'bounce back', or to retain its identity and viability, following (an) adverse event(s). Resilience management includes: actively maintaining a diversity of functions and homeostatic feed-backs; steering systems away from thresholds of potential concern; increasing the ability of the system to

maintain its identity by increasing the size of 'attractor basin' or 'viability kernel'<sup>26</sup>; and increasing the capacity of the system to cope with change through learning and adaptation<sup>27</sup>. In addition, Allen et al.<sup>28</sup> would include active assessment of scaling and cross-scale effects using a systems approach as part of resilience management.

Biggs et al.<sup>29</sup> provided seven generic principles and strategies, further detailed in Biggs et al.<sup>30</sup>, to enhance the resilience of ecosystem services. These principles include: (1) maintain diversity and redundancy; (2) manage connectivity; (3) manage slow variables and feedbacks; (4) foster understanding on complex adaptive systems; (5) encourage learning and experimentation; (6) broaden participation; and (7) promote polycentric governance systems. Building on these actions and principles, we define resilience management as the planning, adaptation and transformation actions intended to influence: resistance, recovery and robustness (Three R's) - of the social-ecological system under consideration. Improvements in the Three R's may (or may not) be desirable from the perspective of a given stakeholder, or for society at large, are not necessarily independent, and can be influenced by human actions.

We illustrate the Three R's in Figure 1. Hereafter, we specify dimensionless (normalized) units (from 0 to 1.0) for resistance and recovery (robustness is measured as a probability). A higher value of our dimensionless measure of resistance, recovery, and also robustness, represents a greater level of social-ecological resilience. Resistance is a system's ability to actively change while retaining its identity or to passively maintain system performance following one or more adverse events<sup>31, 32</sup>. Recovery is a normalization of recovery time that converges to 0 when the time it takes for a system to recover to a neighborhood of its previous level of performance approaches infinity, and equals 1 when the system remains unchanged following an adverse event. Robustness is the probability of a system to stay functional, maintain its identity and *not* cross an undesirable (and possibly irreversible) threshold following one or more adverse events<sup>33, 34</sup>.

Building on the insights of Carpenter et al.<sup>18</sup>, Helfgott<sup>35</sup> highlights that social-ecological resilience needs to be operationalized by identifying: (i) *for whom* (those affected by adverse events and outcomes of management actions); (ii) *of what* (aspects of system performance of interest, including system boundaries); (iii) *to*



*what* (adverse events that affect system performance); and (iv) *over what time frame* (short versus long-run, time to recover, etc.).

### **Measuring Social-Ecological Resilience**

Our three measures of social-ecological resilience of a system (Three R's) build on a multi-disciplinary literature. We also observe that resilience includes a tension between persistence and change; resistance embodies system persistence to maintain identity alongside essential changes to ensure system persistence.

The recovery time measure of resilience was first used by Hashimoto et al.<sup>22</sup> to measure how fast a system can recover after a failure, and later by Pimm<sup>9, 10</sup> for individual populations and in relation to ecosystem effects. Recovery time was subsequently applied by various researchers<sup>34, 36, 37</sup> while Bruneau et al.<sup>38</sup> proposed that resilience be measured by a system's performance loss over the recovery period.

Engineers, typically, measure resilience in terms of probability of failures, or the reliability or robustness of systems. In the context of networks, Ganin et al.<sup>39</sup> measure resilience by the 'critical functionality' of a network, e.g. the percentage of nodes functioning under adverse events and their relative importance. These are proxies of robustness.

Resilience measurement require an empirically and statistically valid causal inference following adverse event(s) that is operationalized through statistical approaches of system performance (*of what* and *over what time period*) such as difference-in-differences, matching and propensity scoring, and Bayesian methods<sup>40</sup>. This requires understanding about the adverse event(s) (*to what*) that might arise from the randomness or the unpredictable behavior of systems, individuals<sup>41</sup> or from imperfect knowledge, as well who are the persons of interest (*for whom*).

### **Resilience Management**

Figure 1 highlights possible policy implications of the Three R's for resilience management. System performance is measured on the vertical axis while the horizontal axis is time. System performance varies over time, within some desirable, viable or acceptable range, prior to  $T_0$  when a pulse or one-off adverse event occurs,

but we observe that adversity may also include on-going and long-term influences (presses) on system performance<sup>19, 42</sup>.

The threshold in Figure 1 represents a single and static critical transition<sup>26, 43</sup> point beyond which the system may move to an irreversible state where previous levels of system performance (defined by M) cannot be restored. Thresholds may not always exist; but, when they do, they may be exogenous or endogenous such as the requirement profits always be positive, as determined by stakeholders or decision-makers.

For illustrative purposes only, Figure 1 includes three possible scenarios after  $T_0$ .

Scenario one is represented by the green trajectory where no adverse event is assumed to occur and, thus, there is no observable impact on system performance. In this case, social-ecological resilience is characterized by: a. Resistance, such that there is no observable decline in system performance, b. Recovery is unchanged as system performance remains at M and recovery time is zero, and c. Robustness, is the probability  $0 < p_1 < 1.0$  of *not* crossing the threshold, and is also unchanged.

Scenario two is represented by the yellow trajectory where a 'moderate' adverse event is assumed to occur with a modest impact on system performance. Social-ecological resilience is characterized by: a. Resistance declines from its previous level at M by the loss of system performance K, b. Recovery decreases compared to the green trajectory because the time it takes for system performance to recover its previous level at M is strictly positive ( $T_3 - T_0 > 0$ ), and c. Robustness is lower, as the probability  $p_2$  of *not* crossing the threshold is less than with the green trajectory, namely  $0 < p_2 < p_1$ .

Scenario three is represented by the red trajectory where an adverse event is assumed to occur with a low probability but with a potentially large impact on system performance. Social-ecological resilience is characterized by: a. Resistance, system performance declines from its previous level at M by the loss of system performance  $2K$ , b. Recovery is not possible and is bounded by 0 because recovery time is infinite, such that system performance never returns to its previous level at M, and c. Robustness, the probability of *not* crossing the threshold, is 0.

**[PUT FIGURE 1 HERE]**

We acknowledge that: (i) an increase in one characteristic (such as improved resistance) is not always associated with improvement in another (such as increased robustness); (ii) the connectivity, diversity, variability and state of a social-ecological system influence its characteristics<sup>17</sup>; (iii) systems exhibit hysteresis and path dependence, such that their previous states and past shocks, as well as human choices about tradeoffs (e.g., between different ecosystem services), can permanently affect system performance and identity<sup>44</sup>; and (iv) adaptation and transformation of system performance, through resilience management, may occur before, during or after an adverse event.

Like others before us<sup>12, 45</sup>, we seek to bridge the gap between resilience theory/principles and actual practice. We do so in relation to social-ecological resilience and, specifically, realize resilience to include social and economic dimensions.

**A Socio-Economic Resilience Heuristic**

Management actions are part of social-ecological systems and are best undertaken with an understanding of the context, including questions about who bears the burdens(s) of changes in system performance and management costs around resilience<sup>46</sup>. For example, a watershed managed for resilience to drought (*to what*) might have very different management actions if the performances of the irrigation system (resilience *of what*) were defined by financial metrics (such as profitability) compared to environmental metrics (such as end-of-system flows) or by indigenous community metrics (such as socio-cultural benefits).

Our proposed social-economic Resilience Heuristic encompasses seven questions or steps in relation to a social-ecological system (and its boundaries) under consideration:

(1) What are the objects (system, system component, or interaction) whose resilience is being managed?

(2) For Whom (stakeholders) is resilience being managed?

(3) What are the metrics of system performance for the identified stakeholders?

(4) What are the viability (or safety) goals of the stakeholders (and associated metrics) for key system variables that allow a system to retain its identity?

(5) What adverse events might threaten these viability goals?

(6) How are the Three R's measured in relation to system performance and in response to adverse events?

(7) What are the expected net benefits, currently and over time and space, of resilience management actions?

Several, but not all, of the seven questions are similar to the framing questions and/or figures developed by Cumming<sup>45</sup>, Helfgott<sup>37</sup>, Li et al.<sup>47</sup>, Walker et al.<sup>48</sup>, Waltner-Toews and Kay<sup>49</sup>, Ulrich<sup>50</sup> among others and, regarding viability goals<sup>26</sup>. Our seven questions are also influenced by the 'diamond schematic' that begins, first, with a detailed social-ecological system description<sup>49</sup> and then links understandings of this system to the choices of decision-makers.

Each of the seven resilience management steps corresponds to an individual question in our Heuristic. For each step, we provide a qualitative description of how our Heuristic could be used in the context of modern fisheries management.

#### *System Boundaries and Drivers*

To answer the question 'For what is resilience being managed?', specify the system boundaries, states and key natural and anthropogenic drivers including spatial and temporal patterns, and flow relationships between them<sup>51</sup>. For instance, understanding how key management variables affect the system and the possible dynamics, or how the system might change over time, provides an important reference mode for decision-makers. It is also important to recognize that 'what' includes a system's past; and the development of explicit timelines may be helpful in understanding hysteresis and path dependence. Thus, if the system being managed is a fish population within a particular lake or catchment, then a key state of the system would be its population or biomass, perhaps measured by different age structures, while a key control variable could be the current fish harvest rate. The system's

dynamics could be specified by biological recruitment and mortality (or migration) mechanisms of fish population, and also by the level of the fish harvest.

#### *Stakeholders' key issues*

To answer the question 'For Whom is resilience being managed?', specify the stakeholders, the inputs of stakeholders as well as the nature and challenges of decision-making. Thus, if the system being managed is a harvested marine fish population, then the potential stakeholders include the fishers and their communities, the seafood consumers, the regulating agencies, and relevant NGO's.

#### *Metrics Identification*

To address 'What are the potential metrics of system performance for the identified stakeholders?', criteria, metrics, scores, and other measures in relation to ecological, economic and social system performance and management performance must be identified. These metrics do not necessarily need to be measured in a common unit of account, such as dollars. Nevertheless, by including monetary and non-monetary values, multi-criteria approaches should facilitate comparisons and ranking when evaluating decisions across alternative management actions while respecting the diversity of involved stakeholders. Ideally, these metrics should be useful to both managers as well as stakeholders and would include who bears the costs (and benefits) and their magnitude. In the context of fisheries management, possible metrics could be the level of overall profitability in the fishing sector, the level (in volume and value) and quality (selectivity) of catches and supply for consumers, and the fish stock size (population biomass, spawning stock biomass, or number and types of fish).

#### *Viability goals and metrics*

In relation to, 'What are the viability conditions and goals of stakeholders for these metrics?', targets, thresholds, tipping points, constraints that capture the sustainability or viability of the management need to be identified. For fisheries, goals can include positive net returns; employment; food security in terms of fish supplies; and ensuring the fish stock size is above a desirable ecological threshold.

379 *Adverse Events*

380 This corresponds to the question on ‘What adverse events or causes, in relation to  
381 resilience, are being considered?’. Adverse events may be exogenous to the system,  
382 such as changes in sea-surface temperatures, or may be related to unintended  
383 consequences of fishing activity, such as habitat degradation.

384 *Quantification of the Three R’s*

385 This responds to the question, ‘How are the Three R’s resilience measured in relation  
386 to system performance?’ Where possible, decision-makers should empirically  
387 evaluate the expected effects of the adverse events on the selected measures of  
388 system and management performance in the context of resistance, recovery and  
389 robustness. Examples of such methods include quasi-experimental methods, causal  
390 inference, and other statistical approaches. This should also include an evaluation of  
391 the ‘for whom’ in relation to who bears the loss or costs of the adverse event(s). In  
392 the fisheries context, and in relation to the goal of fisher profitability, resistance  
393 could be measured by the profit decline from a change in the current fishery-stock.  
394 Recovery time could be measured by the minimal time to rebuild positive profits in  
395 the sector following an adverse event. Robustness could be the probability of not  
396 incurring fisher losses due to adverse events on fish stocks or market prices.

397 Across all the Three R’s, additional attention must be paid to the system’s capacity to  
398 adapt and respond to change. For example, the high resistance of crocodilian  
399 populations to over-hunting is related to temperature-dependent sex determination.  
400 This sex determination allows adults to more effectively respond to change and  
401 ensure their hatchlings are better adapted to local conditions<sup>52</sup>. Similarly, redundancy  
402 in engineering control systems is a common strategy to build robustness<sup>33</sup>. At a  
403 system level, theory suggests that system-level properties such as diversity,  
404 redundancy, and compartmentalization can be important for all Three Rs<sup>53</sup>.

405 *Resilience Management Actions and Benefits*

406 This responds to the question; ‘What are the expected net benefits, currently and  
407 over time, of resilience management?’. Decision-makers should, where possible,  
408 select, and actively adapt with new information, priority management actions

(adaptation and possibly transformation or mitigation of possible adverse events) in relation to expected effects on system performances in the context of resistance, recovery, and robustness. In the fisheries context, management strategies following an abrupt decline in fish stocks could include reduced harvesting to allow for stock to recover that would reduce recovery time<sup>54</sup>. For robustness, diversification in terms of fish catches and fishing gears might emerge as a resilient and viable strategy. Enhancing adaptive capacity by building diversity and redundancy may incur additional costs or reduce efficiency but could ensure the system remains more resilient. Thus, building resilience may involve tradeoffs over different time frames. Management actions can be determined and evaluated ‘top-down’ or ‘bottom-up’ using, for instance, by participatory approaches and meaningful engagement with stakeholders<sup>29,55</sup>. Top-down control, is typically, expert-driven and quicker. However, a number of considerations are important for top-down control: it may marginalize some stakeholders<sup>56</sup>; fail to fully utilize the available information and understanding of systems by stakeholders; inadequately consider stakeholders’ values; and may delegitimize resilience management from the perspective of some stakeholders.

#### **Contextualizing a Resilience Heuristic**

How a social-economic Resilience Heuristic is used and what guidance it provides to decision makers depends on what is being managed, and for what goals. Table 1 illustrates our socio-economic Resilience Heuristic in relation to three contexts: (i) management of surface water flows within a catchment; (ii) emergency management by communities facing possible wildfire events; and (iii) marine wild capture fisheries. For each, the seven decision steps of the socio-economic Resilience Heuristic are described, noting that these steps are not necessarily implemented consecutively.

#### **[INSERT TABLE 1 HERE]**

Insights from the three cases include: (i) the flexibility in how a social-economic Resilience Heuristic can be used for different social-ecological systems; (ii) the critical need to elicit system dynamics and processes to effectively implement resilience management; (iii) the importance of identifying, and quantifying where possible, the possible adverse events, vulnerabilities and risks; and (iv) the possible gains of

resilience management in terms of planning, adaptation and transformation actions to achieve defined management goals. While resilience management may add further complexity to decision-making, much of the information needed to apply a social-economic Resilience Heuristic should already be collected and be available in some form or other (Table 1).

To illustrate how a social-economic Resilience Heuristic might be quantified, for each step, we also include a mathematical representation of a representative freshwater aquifer subject to irreversible saline intrusion<sup>57</sup>.

#### *System Boundaries and Drivers*

$$x(t+1) = x(t) + r(x(t)) - u(t) \quad (1)$$

$$y(t+1) = y(t)q(x(t)) \quad (2)$$

where  $x(t)$  is the stock of freshwater in the aquifer,  $y(t)$  is the salinity of water,  $u(t)$  is the control variable that relates to the overall extraction rate,  $r(x(t))$  is the natural recharge rate of water into the aquifer, and  $q(x(t))$  (takes the value of 0 when saline intrusion has occurred and the value of 1 when it has not) represents whether or not saline intrusion has occurred.

Two states characterize the system's dynamic behavior: (1) size or volume of freshwater in the aquifer given by  $x(t)$  and (2) the water quality (saline or not) given by  $y(t)$ . Prior to resilience management, resource managers can only influence the extraction rate,  $u(t)$ .

#### *Stakeholders*

Stakeholders and their related variables of interest: Farmers,  $u(t)$  and  $y(t)$ ; urban consumers,  $u(t)$ ; water regulation agencies,  $x(t)$ ,  $y(t)$  and  $u(t)$ ; and environmental NGO's,  $x(t)$  and  $y(t)$ .

#### *Metrics*

$$\text{Net Economic Return} = \text{NER}(y(t), u(t)) = a \cdot u(t)^b \cdot y(t) - c \cdot u(t) \quad (3)$$

Water quality:  $y(t)$



where  $a > 0$ ,  $c > 0$  are, respectively, revenue and cost parameters, and  $b < 1$  indicates that revenues are increasing at a decreasing rate with respect to the level of water extractions. The term,  $cu(t)$ , is the cost of extracting water from the aquifer.

#### *Viability Goals*

Positive Net Economic Return  $NER(y(t), u(t)) > 0$  (4)

Water quality:  $y(t) > 0$

Revenues are positive only when  $y(t) > 0$ , or when there is no saline intrusion.

#### *Adverse Events*

$P(q(x(t)) = 0) = \exp(-\beta x(t))$  with  $\beta > 0$  (5)

$P(q(x(t)) = 1) = 1 - \exp(-\beta x(t))$  (6)

where the probability of the adverse event, or when  $q(x) = 0$ , is in part determined by the volume of freshwater in the aquifer that is influenced by the cumulative rate of recharge and rate of extraction. The greater the volume of freshwater, the lower is the probability of an adverse shock of saline intrusion.

#### *Quantification of the Three R's*

Resistance (normalized) can be measured in relation by base-level (positive) Net Economic Return  $NER_{base}$  as:

$\exp(-(NER_{base} - NER(t))^+)$  (7)

where  $NER(t)$  is the current Net Economic Return as in (3) and where function  $z^+$ , defined by  $z^+ = \max(z, 0)$  considers the positive value of any  $z$ . Thus, when  $NER(t) = NER_{base}$ , then  $(NER_{base} - NER(t))^+ = 0$  and resistance equals 1. By contrast, when  $NER(t) \ll NER_{base}$ , in particular after an adverse event  $NER(t) = -cu(t) < 0$ , then  $(NER_{base} - NER(t))^+ = NER_{base} - NER(t) \gg 0$  and resistance is close to 0.

Another option is to evaluate resistance by considering the viability constraint (4) in relation to positive Net Economic Return and the following normalized value:

$$1 - \exp(-\text{NER}(t)^+) \quad (8)$$

Recovery (normalized) is bounded by 0 if  $y(t) = 0$  as saline intrusion cannot be reversed and, thus, recovery time is infinite. Thus, it is not possible to ever recover or to return to the previous level of water quality (non-saline). Otherwise, recovery is 1, if  $y(t) = 1$ . (9)

Robustness =  $1 - \exp(-\beta x(t))$ ; this is the probability of not crossing the freshwater-saline interface which is when the aquifer becomes saline. Thus, the greater is the volume of freshwater, the higher is the robustness. (10)

### *Resilience Management Actions*

Resistance: Through a control of the rate of freshwater extraction  $u(t)$ , resistance for net economic return  $a \cdot u(t)^b \cdot y(t) - cu(t)$  can be enhanced. In particular, the myopic optimization  $\max_u \text{NER}(u)$  when  $y(t)=1$  yields a level of economic resistance that is optimal when  $u^0 = [(ab)/c]^{1/(1-b)}$ . If the extraction  $u^0$  corresponds to a decrease with respect to current extraction  $u(t)$ , such a strategy can also benefit indirectly robustness and might emerge as 'win-win' situation (resistance-robustness) for resilience.

Robustness: (a) Increase the freshwater stock  $x(t)$  through a decrease of the rate of freshwater extraction  $u(t)$  - this increases robustness =  $1 - \exp(-\beta x(t))$  and then reduces the probability of crossing the freshwater-saline threshold; (b) Increase the freshwater stock  $x(t)$  through an increase of recharge  $r(x(t))$  - this increases robustness by reducing the probability of crossing the freshwater-saline threshold.

The recharge rate includes natural recharge, but this might be augmented by pumping used water back into the aquifer such that recharge becomes  $r(x(t), v(t))$  with  $v(t)$  the new control variable for the rate that water is pumped back into the aquifer. A higher recharge rate increases robustness, but the direct and indirect costs of undertaking additional recharge need to be considered. Thus, with recharge,

$$\text{NER} = a \cdot u(t)^b \cdot y(t) - cu(t) - dv(t) \text{ (with } d > 0) \quad (11)$$

We conclude that the 'how, what, whom, why and when' of social-ecological management in practice is always context dependent. Decision-makers must,

521 therefore, actively adapt their actions to their own circumstances. We contend that,  
522 together: (i) the measurement of three distinct, but related, characteristics of social-  
523 ecological resilience and (ii) a socio-economic Resilience Heuristic that includes seven  
524 questions linked to complementary management steps, provide practical guidance to  
525 those who manage system performance in an uncertain world.

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690 **Box 1 | Table of Key Terms**

691 Adverse Event: a consequence that has a negative impact on system performance.

692 Recovery: a normalized measure of recovery time bounded by 0 and with a maximum  
693 value of 1 where a higher value indicates a shorter recovery time.

694 Recovery Time: the time it takes for a system's performance to recover to a desired  
695 functionality or viability following one or more adverse events.

696 Resilience Management: the planning, adaptation and transformation actions of  
697 decision-makers intended to influence key system characteristics (e.g. resistance,  
698 recovery and robustness) for specified goals.

699 Resistance: a system's ability to actively change while retaining its identity or to  
700 passively maintain system performance following one or more adverse events.

701 Robustness: the probability of a system to maintain its identity and *not* cross an  
702 undesirable (possibly irreversible) threshold following one or more adverse events.

703 Social-ecological Resilience: an overarching concept commonly understood to be the  
704 characteristics of a system that allows it to recover or 'bounce back' in terms of  
705 system performance or functionality following one or more adverse events.

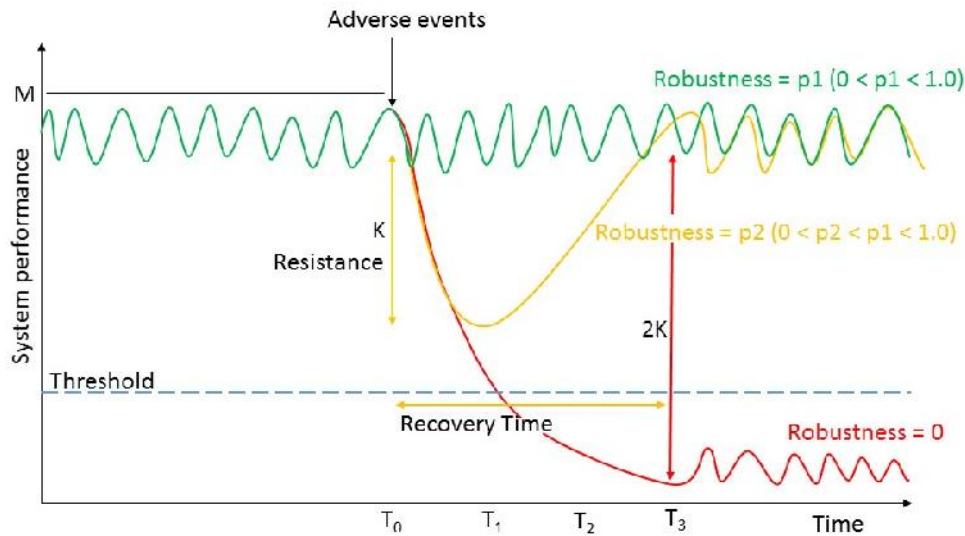
706 Social-ecological systems: Complex systems that include social (e.g. culture and  
707 institutions), economic (e.g. technologies and preferences) and environmental and  
708 ecological (e.g. climate, habitat) components that interact in multiple ways, including  
709 with both positive and negative feedbacks.

710 Stability: Concept that either a system or components of a system will, over time,  
711 converge back to a given state following an adverse event.

712 Threshold: an exogenous or endogenous limit beyond which system performance  
713 deteriorates to a level whereby it is impossible, very costly, or unacceptable to cross  
714 or to recover from so as to achieve a desired level of system performance.

715 Source: Authors.

**Fig.1 | Possible Effects of Adverse Events on Resistance, Recovery and Robustness**



Source: Authors but adapted from Grafton and Little<sup>58</sup>, Linkov et al.<sup>59</sup> and Linnenluecke and Griffiths<sup>60</sup>.

1.  $M$  is system performance prior to  $T_0$ ,  $K$  (yellow trajectory) and  $2K$  (red trajectory) represent two different declines in system performance,  $p_1$  is the probability of the green trajectory from not crossing the threshold when at  $T_0$ ,  $p_2$  is the probability of the yellow trajectory from not crossing the threshold when at  $T_0$ , and  $T_3$  is the time period when the yellow trajectory returns to a neighborhood of its previous level ( $M$ ) following an adverse event at  $T_0$ .
2. Dimensionless (normalized) Resistance is defined in the interval  $[0, 1]$  and can be measured by  $(M-N)/M$  where  $M$  is observed system performance at  $T_0$  and  $N$  ( $N = K$  for yellow trajectory and  $N = 2K$  for red trajectory) is the consequential reduction in system performance following an adverse event at  $T_0$ . Dimensionless (normalized) Recovery is defined in the interval  $(0, 1]$  and can be measured by  $1/(T_L - T_0 + 1)$  where  $T_L$  is the finite time period

733 (recovery is undefined if recovery time is infinite) when system performance  
734 returns to a neighborhood of its previous level ( $M$ ) before the adverse event  
735 at  $T_0$  ( $T_L = 3$  for yellow trajectory). Robustness is defined in the interval  $[0, 1]$   
736 and is the probability of system performance *not* crossing the defined  
737 threshold when at  $T_0$ . A higher value of Dimensionless Resistance,  
738 Dimensionless Recovery and Robustness indicates a greater level of social-  
739 ecological resilience.

**Table 1|Three Management Contexts using a Socio-economic Resilience Heuristic**

<b>Management Steps</b>	<b>Resilience Management of Surface Water Flows</b>	<b>Resilience for Emergency Management of Communities</b>	<b>Resilience for Marine Wild Capture Fisheries</b>
<b>System Definition: System Boundaries and Drivers</b>	Water catchment. Catchment dynamics are affected by both human activity and by natural fluctuations.	Small community (~2-3,000) well-defined spatially. Residents' activities include farming and timber extraction and social interactions.	Multi-species fishery. Dynamics of the system depend on natural mechanisms (e.g., growth, recruitment, etc.), fishing activities and environmental drivers.
<b>Stakeholders</b>	Farmers, tourists, water agencies and NGO's.	Community residents.	Fishers, consumers, regulating agencies and NGO's.
<b>Metrics Identification</b>	Water quality and quantity, the net economic return of water users, and environmental quality scores.	Employment, production, and consumption/food security and ecosystem services.	Biomass estimates and indicators of fishing production and profitability.
<b>Viability goals and metrics</b>	Positive net returns for farmers, guaranteed stream flows, cultural needs and safe thresholds.	Human safety, maintaining infrastructures, water and electricity supply, and economic activities.	Stock thresholds such as precautionary limits, to minimum profit levels for the fishing sector.
<b>Adverse Events</b>	Droughts or floods.	Wildfires.	Recruitment failures.
<b>Quantification of Three R's</b>	<i>Resistance</i> ; measures of ecosystem health (species diversity) or habitat functionality (vegetation cover). <i>Recovery Time</i> ; Recovery time for population of key species. <i>Robustness</i> ; probability of normal water inflows.	<i>Resistance</i> ; safety margins for multiple metrics (environmental, economic, health, social). <i>Recovery Time</i> ; magnitude, type and scale of resources post-disaster. <i>Robustness</i> ; probability of not having wildfires.	<i>Resistance</i> ; population viability analysis of key fish stocks. <i>Recovery Time</i> ; responses to annual recruitment variability, regime shift, climate change and socio-economic shocks. <i>Robustness</i> ; probability of fish stocks, catches or fisher profits not falling below pre-defined thresholds.
<b>Resilience Management Actions and Benefits</b>	Construction of infrastructure for inter-basin transfers, storage (surface and aquifer), water extraction and policies that affect land-use and vegetation type.	For wildfire risk management, prescribed burning and fuel treatment.	Modern fisheries management include active adaptive management as a response to large, and frequently unpredictable, adverse events and uncertainty over fisher responses.

Source: Authors.