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**Public Expenditure's Role in Reducing Poverty and Improving
Food and Nutrition Security**

Preliminary Cross-Country Insights Based on SPEED Data

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Abstract

Public expenditures (PE), their sizes, and allocations across sectors, are some of the important instruments for the public sector to contribute toward sustainable development goals (SDGs). However, knowledge gaps remain as to how PEs have actually contributed to key SDG outcomes in the past, including the eradication of poverty and hunger, and the improvement in food and nutrition security in sustainable manners (SDGs 1 and 2). This study aims to partly fill this knowledge gap using the Statistics on Public Expenditures for Economic Development (SPEED data) and various country-level panel data. We find that PEs in different sectors have been significantly associated with key indicators under SDGs 1 and 2. Specifically, greater PEs for agriculture and health sectors have had relatively positive effects on total factor productivity growth in agriculture, reduced consumer food price indices, reduced poverty, reduced stunting, underweight or overweight among children under 5. A greater PE for agriculture has also been weakly associated with enhanced biodiversity. These relationships are observed for a broad class of countries, but somewhat stronger for countries that had been classified as low- or lower-middle-income in 2000. Greater PEs for education and social protection, which have been generally higher than PEs for agriculture and health, have had more mixed effects on these outcomes. While continued analyses are required to better understand the complex linkages between PE and these outcomes, the current study offers useful preliminary insights.

Keyword: public expenditures, poverty, cross-country evidence, panel data, SPEED data

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1 Introduction - background

Public expenditures (PE) have been considered one of the important determinants of the public sector's capacity to contribute toward achieving various development outcomes highlighted in the Sustainable Development Goals (SDGs), including the eradication of poverty and hunger, and the improvement of food and nutrition security, through the provisions of public goods (both tangible and intangible), provisions of key public-service deliveries, in inclusive and pro-poor manners, that may be under-supplied by the private sector (Fan, Hazell, and Thorat 2000; Fan & Zhang 2008; Mogues and Benin 2012; Almanzar & Torero 2017; Anderson et al. 2017, 2018).

Knowledge gaps are still vast, however, as to how past PEs in different sectors have actually contributed to these outcomes. Such evidence is critical because the effectiveness of PEs can vary depending on: contents of support financed through PEs; institutional and governance quality (institutional capacity, the level of corruption, etc.) that affect how PEs are disbursed and spent as intended; intended beneficiaries; the extent that PEs crowd-in or crowd-out the private-sector investments and service provisions; how returns to PEs change depending on the current level of PEs and development level; as well as time-frame in which PEs' effects materialize. Where relevant evidence of PE's effects has been available, it has either been for a relatively small set of countries and regions (e.g., India by Fan et al. (2000); Uganda by Fan & Zhang (2008); Rwanda and Tanzania by Almanzar & Tolero (2017)) or PE in a single sector (e.g., certain social-sector PE including health-PE and education-PE by Martinez-Vazquez et al. (2012); Almanzar & Tolero (2017), Anderson et al. (2017); Bergh et al. (2020)), instead of offering evidence on broader contexts, or comparative perspectives across sectors, such as agriculture, health, education, and social protection.

This study aims to partly fill these knowledge gaps by addressing the aforementioned issues. Specifically, this study uses the Statistics on Public Expenditures for Economic Development (SPEED data) (IFPRI 2019) and various country-level panel data from 120 countries to gain richer insights into the cross-country associations between PEs and these outcomes. We use SPEED data because it is one of the few sources that report historical cross-country data for PE on agriculture (covering not only African countries as in the Regional Strategic Analysis and Knowledge Support System (ReSAKSS-Africa) data, but also countries outside Africa), as well as other key sectors (unlike FAOSTAT), and cover countries in broad income categories across the globe (unlike some other data that focus only on certain income levels or sub-regions). We focus on the associations between PEs and key country-level development outcomes, in particular, those associated with SDGs 1 and 2 (eradication of poverty and hunger, and realization of improved, sustainable food and nutrition security).

The remainder of the study is structured as follows. Section 2 briefly reviews the relevant literature on PEs and poverty, food and nutrition security. Section 3 describes the empirical approaches and data. Section 4 discusses the results, while section 5 concludes.

2 Relevant literature

Past literature has offered insights into the general linkages between the investments into key sectors (agriculture, health, education, and social protection) and poverty and food/nutrition security. A small subset of these studies also provide direct evidence of PE on various sectors on these outcomes.

Public expenditures on agriculture

The potentials for agricultural growth to contribute to overall economic growth and food and nutrition improvement have been highlighted in a growing body of literature. Recent literature continues to show the positive roles of agricultural productivity growth, aid into the agricultural sector, and on broader economic growth (e.g., Bustos et al. 2016; McArthur & McCord 2017; Gollin, Hansen, and Wingender 2018; Lee 2018; McArthur and Sachs 2019; Loizou et al. 2019; Baffes et al. 2019; Djoumessi et al. 2020).

PEA (Public Expenditure Allocation) can be considered effective where it provides critical public goods that are the binding constraints for production and productivity growth in agriculture (WB 2007; Fan & Zhang 2008; Benin et al. 2011; Spielman & von Grebmer 2006; Evenson & Westphal 1995). Past studies have provided direct evidence of PEs on agriculture and on agricultural growth (Headey 2010; Rohne Till 2021).

The potential for PE on agriculture to realize poverty reduction may also materialize through reduced food prices. Past and recent literature on the “food problem” continues to highlight that reduced food price that is a result of agricultural productivity growth is an important driver for overall economic growth (e.g., Lee 2018). Reduced food price has also been considered one of the most important drivers of poverty reduction worldwide (Mellor & Desai 1986; Kotwal & Ramswami 1998; Datt & Ravallion 1998; De Janvry & Sadoulet 2010; Ivanic et al. 2012; Hasan 2017).

Recent literature has also increasingly highlighted persistently strong agriculture-nutrition linkages (Ruel et al. 2018; Fan et al. 2019; Bellows et al. 2020), including demonstrating the positive effects of PE for agriculture (such as spending on input subsidies) on nutritional outcomes (for example, Harou 2018). Greater agricultural production, agricultural growth, and/or increased support for the agricultural sector (e.g., agricultural extension) has been shown to reduce stunting (Akresh et al. 2011) or other correlates of child nutrition like infant mortality (von der Goltz et al. 2020), or malaria (Pan & Singhal 2019).

The optimal investments in agriculture may also offer positive externality in access to basic services, for example, through the provision of clean water downstream (World Bank 2008, p.197), or potentially through reduced poverty and improved households’ capacity to pay for these services.

Public expenditures on other social sectors (health, education, social protection)

The evidence of the potential roles of investments in other sectors, including health, education, and social protection, on poverty reduction, food, and nutrition security improvements, has been highlighted in the literature.

Various studies highlight the positive roles of improved health on agricultural productivity under varying contexts (Pitt et al. 1990; Loureiro 2009; Wouterse & Badiane 2019; De La Fuente et al. 2020), suggesting indirect pathways for PE on health to generate similar contributions as PE on agriculture. In one way, health PEs may improve health conditions of household members, which can raise their on-farm productivity. Similarly, improved health conditions of household members could lead to reduced health-related expenses by the household, which can release more resources to purchase inputs or services for the household’s farm production. Growing studies have also provided evidence of the direct effects of PE or public aid on the health sector. Development assistance for the health sector in 96 countries has been shown to reduce mortality (Wilson 2011), which is often associated with reduced poverty and improved child nutrition. Similarly, cash transfers conditioned on healthcare utilization in Nigeria reduced child mortality (Okeke & Abubakar 2020). Public-sector health services

continue to be effective in India, where private-sector service providers are emerging but often provide unnecessary treatments (Das et al., 2016). Public support toward maternal and child health programs has also been a viable option for addressing not only undernutrition but also mitigating overweight, particularly in SSA countries (Haggblade et al., 2016).

The potentials for PE on education and social protection for achieving poverty reduction and food/nutrition security improvement have also been put forth in the literature, although a significant body of literature has also provided counter-evidence. The potential effects of PE on education have long been advocated by the positive associations between human capital investment and economic growth (Barro 1991; Mankiw et al. 1992; Easterly & Rebelo 1993). PE on education, health, and general social welfare have also been found to significantly reduce income inequality across countries (e.g., Martinez-Vazquez et al. 2012). However, other studies have found generally limited effects of social-sector PE, including education, on mitigating within-country inequality and reducing poverty (Anderson et al., 2017, 2018; Bergh et al., 2020). Studies also highlight challenges in providing quality education services, particularly in rural areas (Williams 2005) where qualified teachers are scarce and cannot be trained in the short-term (Muralidharan & Prakash 2017), reflected in insufficient instructional time (Abadzi 2009), leading to lower education achievements given the number of years of schooling (e.g., Antoninis 2014). These challenges can limit translating education-PE into effective outcomes, especially poverty and hunger reduction or food and nutrition security improvement. Similarly, for social protection, studies have highlighted the challenges of beneficiary targeting (e.g., Golan et al. 2017; Cameron & Shah 2014), crowding-out of private transfers (Bahal et al. 2018; Nikolov & Bonci 2020), and reduced labor-market participation (Almanzar & Tolero 2017). Some argue that social-sector PEs have been captured by the high- or middle-income class in urban areas rather than the lower-income class (Alesina 1998; Castro-Leal et al. 1999; Davoodi et al. 2010; Anderson et al. 2017), posing challenges to achieving more pro-poor, inclusive outcomes like poverty reduction and food/nutrition security improvements.

Absolute size vs. Relative size (share) of PE¹

Literature has also suggested important distinctions between the absolute size of PEs and the relative sizes of PEs (e.g., the share of PEs allocated to each sector). When the focus is on the absolute size of PEs in each sector, decisions on PEs also involve broader resource reallocations between the public and the private sector. Greater overall size of PEs can be justified if the public sector's overall comparative advantages are significant, including economies of scale in generating public goods such as infrastructure, or there is significant complementarity between PEs in different sectors. On the other hand, when the focus is on the share of PEs, the relative returns across sectors may be more important determinants of the PE on each sector. The share of PEs may be more important also when the Ricardian Equivalence (Barro 1976) holds, i.e., effects of the size of PEs have no effects if taxation that finances PEs perfectly offsets the outcomes of PEs. The literature has, however, offered generally limited evidence of Ricardian Equivalence (Masson et al. 1998; Grigoli et al. 2018; Haug 2020). A higher discount factor, particularly common in developing countries (Binswanger & Deininger 1997), can also affect the social returns from PEs relative to the social costs incurred through taxation. In such a case, the

¹Note that the formal analyses of distinctions between the absolute size and the relative size of PEs often require examinations of broader set of theories and empirical models, which are beyond the scope of this study. Discussions and literature in this paragraph may capture only a limited aspect of relevant theories and evidence. In our study, therefore, we simply assess if there are different patterns between absolute size of PEs and relative size of PEs on their associations with various outcome variables.

absolute size of PEs may have significant effects on outcomes that differ from the effects of the share of PEs.

3 Estimation methods

Our empirical approach is a simple panel-data that account for unobserved country-specific fixed effects. Specifically, we estimate

$$Y_{it} = \alpha + \sum_s \beta_s \cdot X_{s,it} + \gamma \cdot Z_{it} + c_i + \varepsilon_{it} \quad (1)$$

where various outcome variables for country i in year t (Y_{it}) are regressed on a set of relevant PE variables in each sector s ($X_{s,it}$), and a vector of exogenous time-variant variables (Z_{it}) that are also expected to affect the outcome variables. Parameter c_i denotes the estimated country-fixed effects. Parameter β denotes the estimated coefficients capturing the effects of PEs on respective outcomes. Parameter γ is the set of other estimated coefficients, while α and ε_{it} are intercept and idiosyncratic shocks.

Specification (1) can lead to spurious regression when Y_{it} and / or X_{it} , Z_{it} are nonstationary. As is discussed in the later section, where first-differencing leads to stationary series, we estimate first-differenced model:

$$\Delta Y_{it} = \alpha + \sum_s \beta_s \cdot \Delta X_{s,it} + \gamma \Delta Z_{it} + \varepsilon_{it} \quad (2)$$

which is less efficient because it requires dropping the first period, but avoids spurious regressions.

Sectors of PEs

We include five sectors, namely, agriculture, health, education, social protection, and defense.² These sectors are selected as PEs are most commonly reported for these sectors, including our primary data (described in the data section).

Absolute size vs. relative size (share) of PEs

Separate models are also estimated using either the absolute size of PEs or the relative size of PEs (measured as the share of PEs for the sector to total PEs).

Current and past PEs

For each outcome, we estimate (1) or (2) using two versions of $X_{s,it}$. In one version (Model A), $X_{s,it}$ only includes PE in the same year t when outcomes were also measured. In the other version (Model B), $X_{s,it}$ is the average of PE during the five-years leading up to year t . The first version aims to capture more immediate effects of PEs on Y_{it} , while the other version aims to capture more medium-term effects of PEs on Y_{it} . The latter version also mitigates the biases that may arise due to potential endogeneity in PEs whereby Y_{it} affects government's decisions on PEs.

²PE on defense is not our primary interest. However, PE on defense is included as one of PE sectors since it is reported with sufficient frequency, and its inclusion can control for particular factors that affect outcomes of our interests, separate from PEs for agriculture, health, education, and social protection.

Results from both models, however, should still be interpreted as “associations”, rather than evidence of “causality”. This is because, even when past PEs (instead of current PEs) are used for $X_{s,it}$ as in Model B, two-way causality may still exist. For example, governments’ decisions on PEs may partly depend on the future projections of relevant outcomes. While hypothetical, governments may determine current PE levels for each sector, based on the expected level of, for example, poverty five years later.

Using panel data based on period-averages for outcome variables with gaps

As is described in the later sections, certain outcome variables are reported over long time periods but contain significant gaps. These variables may reflect more the average conditions during particular periods rather than the conditions in particular years. In these cases, we estimate model (1) by transforming all variables into 5-year averages (when observations are missing in a particular year, averages are calculated using only non-missing values).

Estimations for all countries, and low- / lower-middle-income countries

As the effects of PEs can be different depending on the initial income level of the country, we estimate the above models using all sample countries, as well as using only countries that were classified low- or lower-middle incomes in 2000.

3.1 Variables and data

3.1.1 Outcome variables (Y_{it})

Outcome variables are selected focusing on key indicators listed under SDGs 1 and 2 (United Nations 2021), and selected indicators with sufficient number of observations. Table 1 summarizes these outcome indicators. Where suitable substitutes were available from other sources, for example, FAOSTAT and IFPRI (2021), those indicators were used to proxy SDG indicators. These outcome variables consist of the prevalence of poverty under various international poverty lines, prevalence of undernutrition, prevalence of stunting, underweight and overweight among children under 5, total factor productivity (TFP) growth rate in agriculture, indicators of biodiversity proxied by the number of plant breeds for which sufficient genetic resources are stored and the proportion of local breeds facing extinction risk, and consumer food price indices.

3.1.2 Expenditure variables ($X_{s,it}$)

Expenditure variables are taken from SPEED data (IFPRI 2019). SPEED is a publicly available dataset containing PE data for 164 countries from 1980 to 2017 for 10 sectors, including agriculture, health, education, social protection, and defense, as the most frequently reported sectors. SPEED data report both the absolute sizes of PEs (measured in constant Purchasing Power Parity (PPP) dollars per capita) in various sectors and relative sizes (shares to total PEs). SPEED data are based on information on PE compiled from the International Monetary Fund, the World Bank, national governments, among others, and adjusted through extensive data checks and procedures to remove effects of exchange-rate fluctuations and currency denomination changes (for detailed definitions of PEs for each sector, as well as data checks and verification procedures, see Yu et al. 2015).

Among the 10 sectors covered in SPEED, we focus on the aforementioned five sectors. Other sectors covered in SPEED, including communication, fuel and energy, transport, mining, and a combination of communication of transportation, are less frequently reported, and thus not

included. Future studies, however, should extend SPEED data to cover these additional sectors and expand the analyses.

3.1.3 Other explanatory variables (Z_{it})

Table 2 lists the other explanatory variables (Z_{it}) selected, and their data sources. Since we focus on panel-data analyses, Z_{it} only include key time-variant variables that are expected to commonly affect the set of outcome variables.

The share of urban population to total population is included. The urbanization process is often driven by broader macro-economic factors and often reflects the level of infrastructure and public services accessible by the general population. Generally it is considered to affect the economic and food/nutrition security outcomes in addition to the direct effects through PEs.

Variables capturing the incidence of two types of major disasters from CRED (2021) are also included to control for the effects of these disasters on various outcomes. CRED (2021) is used as they provide information comparable across countries and over time. These are dummy variables indicating whether the country experienced any major disasters defined by CRED (2021) in a particular year. Natural disasters include biological, climatological, geophysical, hydrological, and meteorological disasters, while technological disasters include any major industrial or transport accidents (CRED 2021).

Trade-openness, which is proxied by the proportion of the sum of imports and exports to GDP, is used to control for various effects arising through international trade rather than domestic market conditions, which has been used by various studies investigating the effects of public expenditures on economic growth (e.g., Bose et al. 2007; Acosta-Ormaechea & Morozumi; 2013; Gnangoin et al. 2019).

Six indicators measuring various dimensions of governance quality are taken from Worldwide Governance Indicators (Kaufmann et al., 2009). These indicators have been widely used in similar past studies as important determinants of the effectiveness of public-sector programs on various development outcomes (e.g., Lio & Hu 2009).

The share of natural resource rent to GDP relates to natural resource commodity prices and is often associated with corruption, weak institutions, etc. (Castañeda & Rodríguez 2018). In countries relying on natural-resource rents, these rents can flow to certain segments of the population, separate from PEs.

Dependency, which captures the ratio of the population older than 65 to the population between 15 and 64, is included to capture inherent levels of the vulnerability of the population, which can affect the tendency to fall into poverty and suffer from food and nutrition insecurity, independent of the levels of PEs.

Lastly, the interaction terms between year and regions are included to capture the region-specific trends that are external to the linkages between PEs and aforementioned outcomes.

3.3 Descriptive statistics

Table 3 summarizes the descriptive statistics of the outcome variables and explanatory variables described above. As is presented in the results section, outcome variables are generally available for narrower ranges of periods than explanatory variables. Table 3 therefore summarizes the statistics for respective periods for outcome variables, and 1991-2019 for explanatory variables.

Generally speaking, the descriptive statistics suggest considerable overall variations in the outcome variables. Countries that were classified as low-income or lower-middle-income countries in 2000 generally show worse conditions in terms of poverty, malnutrition, and children's anthropometrics, as well as access to basic drinking and sanitation services. However, considerable variations are observed even among low- and lower-middle-income countries, which generally suggest that there is significant scope for improvements in these outcomes through various development resources, including the optimal use of PEs.

Among explanatory variables, both the absolute sizes of PEs and relative sizes (shares) of PEs vary across countries and periods. Generally, PE for agriculture is typically the smallest, followed by PE on health, while PEs for education and social protection are relatively larger. In terms of shares, PEs for agriculture and health are about 4.6% and 8.8% on average, respectively (6.5% and 7.4% in low- and lower-income countries, respectively), while PEs for education and social protection are about 13.6% and 18.7% on average, respectively (14.3% and 11.5% on average, respectively). In terms of absolute size, PE for agriculture is about 100 per capita (constant 2010 purchasing power parity (PPP) dollars) on average, and about 150 in low- and lower-income countries, lower than other social-sector PEs and PEs on defense.

As for other explanatory variables, on average, the shares of the urban population are around 50%, the number of major natural disasters and technology-related disasters is about 0.3 ~ 0.6 per year, trade openness measured as the proportion of the sum of import and export to GDP is around 0.8, natural resource rent is around 8% of GDP, and dependency of around 0.7, albeit with considerable variations across countries and periods.

Lastly, Table 3 shows the distributions of regions for which PE variables are reported for all of agriculture, health, education, social protection and defense. The sample shows considerable regional distributions, indicating the global relevance of our analyses.

3.4 Panel unit root test

When both outcome and explanatory variables contain unit-roots and thus are nonstationary, our model (1) can lead to spurious regression. We, therefore, test the stationarity of variables in level, and if nonstationarity is detected in level, test the stationarity of first-differenced forms. We use Fisher-type, Phillips-Perron unit-root tests, which can accommodate panel data that are unbalanced and contain gaps, like ours.³ Table 4 summarizes the results of panel unit root tests for each variable.⁴

First, for outcome variables with considerable gaps between data points, we use five-year averages as the unit of data, and resulting panel data consist of 4 or 5 rounds at maximum, where

³We used STATA command `xtunitroot`, conducted multiple tests, with 0 lag, 1 lag, 2 lags and 3 lags, with and without trends. The null hypothesis is that all panels contain unit root, while the alternative hypothesis is that at least one panel is stationary. Fisher-type tests combine the p-values using the four methods proposed by Choi (2001). If the null hypothesis is rejected by all 4-methods, we conclude that the variable can be treated as stationary.

⁴Detailed results are available from authors upon request.

unit-root tests are unreliable to distinguish stationary and nonstationary series (these variables include TFP growth, poverty prevalence, the prevalence of stunting, underweight and overweight) (Karlsson & Löthgren 2000; Baltagi 2008).

For other outcome variables, consumer food price indices and prevalence of malnutrition were found nonstationary in levels, but stationary when transformed in first-differenced values. Other remaining outcome variables are all found stationary in levels. All explanatory variables, including PE variables, are found stationary in both levels and in first-differences.

Based on the unit-root test results, we estimate all regressions (1) using both outcome variables and explanatory variables in levels, except when outcomes are consumer food price indices or the prevalence of malnutrition. For the latter two outcomes, we estimate (2).

4 Results

Table 5 through Table 9 show the effects of PE in key sectors (agriculture, health, education, social protection, and defense), on key outcome indicators in SDGs 1 and 2 described above. Table 5, Table 7 and Table 9 show the results for all countries included, while Table 6, Table 8 (and again Table 9) show the results for countries that were classified as either “low-income” or “lower-middle-income” in 2000 by the World Bank (Table 10 in Appendix lists countries falling under this classification). Each table shows two sets of results regarding the public expenditure variables; shares of PE in each sector to total PE, and the size of PE in each sector measured as PPP-adjusted per capita values. We also show both the (a) associations between various outcome variables and public expenditures in the same year, as well as (b) associations with average public expenditures of the previous 5 years. Model (a) assumes that the effects of public expenditures exclusively are mostly short-term, while model (b) assumes that the effects materialize in the relatively more medium term.

Food security and poverty

Table 5 and Table 6 summarize the effects on TFP growth in agriculture, consumer food price index, shares of the population living below various international poverty lines, and prevalence of malnutrition. The results broadly suggest that PE in the certain sector have been relatively effective in improving these outcomes. In particular, generally speaking, PE in agriculture and PE in health have been more associated with higher TFP growth in agriculture, reduced food price, reduced poverty, and reduced prevalence of malnutrition. These results are consistent with the hypothesis that PE on agriculture contributes to technological improvements in agricultural production, which then lower food price and reduce poverty through reduced food prices as well as increased incomes of poor households that rely more on agriculture as a major income source. These results also are consistent with the hypothesis that PE on health also improves agricultural productivity, contributing to similar effects on food price and poverty as PE on agriculture.

In contrast, PE for other sectors, including education, social protection, and defense, have had relatively mixed effects on these outcomes. The causes of these relatively weak associations should be investigated more formally in future studies. However, they are consistent with hypotheses briefly described in the literature section on factors preventing PE on education and social protection from translating into effective services on the ground. For education, these include, among others, the challenges in improving quality for education in rural areas (Williams 2005; Abadzi 2009; Antoninis 2014; Muralidharan & Prakash 2017). In Uganda, education has been found not to affect poverty due to similar quality issues, as well as the failure to achieve pro-poorness of education services (Datzberger 2018). For PE on social protection, the relatively

weak effects on poverty reduction and food security observed may in part reflect the challenges associated with appropriate targeting (Cameron & Shah 2014; Golan et al. 2017; Nikolov & Bonci 2020), as well as potential crowding-out effects on labor-market participation (Almanzar & Tolero 2017).

In terms of differences between the share of public expenditures and the size of public expenditures, results suggest that, in both low-income or lower-middle-income countries and other countries, the size of public expenditures, rather than the share of public expenditures, have generally greater effects on these outcomes. While more formal investigations are required (and they are beyond the scope of this study), based on the discussions in earlier sections, the results are more consistent with the hypothesis that Ricardian Equivalence is relatively weak for these relationships.

Nutrition and health

Table 7 and Table 8 summarize the associations between PE on key sectors and various nutritional and health outcomes, including stunting, underweight and overweight among children, as well as access to basic drinking water and sanitation services.

Overall patterns suggest that, similar to the associations with agricultural productivity, food price, and poverty in Table 5 and Table 6, PEs on agriculture and health are generally more associated with improved nutritional and health status.

The greater size of PE on agriculture seems to have consistent effects on reduced stunting or underweight among children under 5 in the same year or in future years, in both low- and lower-middle-income countries and other countries. These are consistent with hypotheses on significant agriculture-nutrition linkages put forth by earlier studies in the literature review section, that domestic and household level agricultural production is still an important source of food and macro- and micro-nutrients for children. Stunting is also reduced through poverty reduction (e.g., Akram et al. 2018), which may be another indirect pathway that PE on agriculture contributes to reduced stunting. The roles of health PE on reduced stunting and underweight among children are also consistent with the aforementioned literature highlighting the positive effects of health sector aid (Wilson 2011) and healthcare services (Okeke Abubakar 2020; Das et al. 2016). Unlike agriculture-PE, health-PE is also often associated with reduced overweight among children, which is also consistent with the aforementioned literature discussing the roles of maternal and child health programs on reducing overweight in SSA (Haggblade et al. 2016).

PE on agriculture also is found to be associated with greater access to drinking water and sanitation (related to SDG 1.4.1 on access to basic services) in both low- and lower-middle-income countries, as well as in other countries. These associations are consistent with the hypothesis that increased incomes and poverty reduction, enabled by PE on agriculture (Table 5 and Table 6), leads to a greater ability for households to pay for drinking water and sanitation services. However, as was mentioned, the exact roles of agriculture-PE on various basic services like drinking water and sanitation have not been widely studied, and require more in-depth investigation in future studies.

Contrary to agriculture- or health-PE, the associations with PEs in other sectors are less clear. In particular, greater education-PE is sometimes found to be associated with higher stunting or overweight among children. While more detailed investigations should be conducted in future studies, these associations may in part reflect the challenges in translating education-PE into quality education services, especially in rural areas (e.g., Williams 2005; Abadzi 2009; Antoninis 2014; Muralidharan & Prakash 2017).

Biodiversity

Table 9 summarizes the effects of PE on two sustainability indicators related to the maintenance of genetic diversity of seeds, associated with goal 2.5 of SDG. As was described above, we included these in the set of outcome variables, as they are part of indicators in SDG 2, and information was available with sufficient samples.

Unlike the other outcomes discussed above, PEs are less clearly associated with these two genetic diversity indicators. However, in low- and lower-middle-income countries, PE on agriculture (both expenditure shares and size of expenditures) are significantly associated with reduced risk of extinction for local breeds in the same year. Associations with PE on agriculture are broadly consistent with studies highlighting the positive role of agricultural development on genetic diversity, such as the role of improved varieties (e.g., Nelson & Mareid 2007; Krishna et al. 2016) or input subsidies (Dorward 2009) on mitigating biodiversity loss. These associations, as well as seeming associations with PE on other sectors, imply that more formal investigations in future studies are potentially important.

Effects of other explanatory variables

Our primary focuses are the effects of PE variables, and the effects of other explanatory variables are of secondary focus. Table 11 through Table 13 summarize the statistically significant signs of these variables. These tables generally suggest that other explanatory variables collectively affect outcome variables separately through the effects of PEs, justifying their inclusions in the models. Generally, urbanization and improved governance are positively associated with poverty reduction and improvements in child nutrition. Incidence of disasters and higher natural resource rent is overall negatively associated with these outcomes. Greater trade openness is associated with higher poverty and stunting. These counterintuitive results may reflect the possibility of domestic market (such as labor market) imperfections whereby the poor people fail to benefit from increased trade while facing increased competition for other production resources in the short term. Overall, controlling for these factors helps us more accurately estimate the effects of PEs on the outcomes of our interest.

5 Conclusions

Public-expenditures (PE) have been considered important resources toward achieving Sustainable Development Goals (SDGs), through the provisions of public goods (both tangible and intangible), provisions of key public-service deliveries, in inclusive and pro-poor manners, that may be under-supplied by the private sector.

Knowledge gaps are still vast, however, as to how past PEs in different sectors have actually contributed to various SDG outcomes. Where evidence is available, it has been either for a relatively small set of countries and regions or PE in a single sector, instead of offering comparative perspectives across broader sectors, such as agriculture, health, education, and social protection.

This study, making use of SPEED data that have been compiled and updated by IFPRI, and a range of cross-country panel data, aimed at providing some cross-country insights into the associations between PE in key sectors and relevant outcomes related to SDGs 1 and 2, the eradication of poverty and hunger, and realization of improved, sustainable food and nutrition security.

The results generally suggest that past PEs have been associated with improvement in various indicators under SDGs 1 and 2 across countries. In particular, greater PEs on agriculture and health have generally been associated with faster growth in agricultural TFP, lower

consumer food price indices, and reduced poverty. Greater PEs on agriculture and health have also generally been associated with improved child nutrition like the lower prevalence of stunting, underweight-for-age, and overweight-for-age, and improved use of basic drinking water and sanitation services. We also find indicative evidence, albeit weak, that greater PEs on agriculture potentially contribute to enhancing sustainability through preservations of genetic diversity. These effects apply to a relatively broad set of countries, though somewhat clearer in low- and lower-income countries. Increasing absolute sizes of PEs in these sectors also have been relatively more strongly associated with these improvements than the simply increasing relative size of PEs (shares to total PEs), which is consistent with the hypothesis that social returns to overall PEs may be higher than the costs through taxation to finance these PEs, as far as SDGs 1 and 2 are concerned.

In terms of differences across sectors, we also find some indications that PEs on education or social protection have had relatively more mixed effects on SDGs 1 and 2 indicators. These are consistent with concerns expressed in the literature on education and social protection, on quality of education services, contents, institutions, as well as challenges associated with targeting issues for social protection. Whether overcoming these challenges can help realize the potentials of PEs on education and social protection to more effectively contribute to SDGs 1 and 2, should be investigated in future studies.

Lastly, while the study contributes greatly toward filling the aforementioned knowledge gaps, continued analyses in future studies are needed. Our study limits its focus on the simplest forms of econometric specifications, and results are relevant only under the assumptions that the econometric specifications correctly represent the relations between PEs and presented outcome variables. In reality, however, the linkages between PEs and these outcome variables are more complex. While our analyses focus exclusively on static aspects, there can be significant dynamic linkages between PEs and studied outcomes. PEs may have more cumulative effects on these outcomes, which materialize over a much longer-term than considered in our analyses. The pathways of the linkages between PEs and studied outcomes are also expected to be complex. Continuous analyses are required to investigate all these aspects in order to better understand the roles of PEs in the eradication of poverty and hunger and in the improvement of food and nutrition security.

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Tables

Table 1. Key outcome variables relevant to SDG 1 and 2 used in this study

| SDG indicators and relevant SDG numbers | Definitions of outcome variables used | Source |
|--|---|-------------------|
| 1.1: Proportion of the population living below the international poverty line by sex, age, employment status and geographic location (urban/rural) | Proportion of population below international poverty lines (%) at 1.90, 3.20 and 5.50 (2010 International Dollar per capita per day) | World Bank (2021) |
| 1.4: Proportion of population living in households with access to basic services | Proportion of population using basic drinking water services, by location (%) | UN (2021) |
| | Proportion of population using basic sanitation services, by location (%) | UN (2021) |
| 2.1. Prevalence of undernourishment | Prevalence of undernourishment (%) | FAOSTAT |
| 2.2.1: Prevalence of stunting among children under 5 years of age | Proportion of children under age 5 who are stunted (%) | World Bank (2021) |
| 2.2.2: Prevalence of malnutrition among children under 5 years of age, by type (wasting and overweight) | Proportion of children under age 5 who are underweight (%) | World Bank (2021) |
| | Proportion of children under age 5 who are overweight (%) | World Bank (2021) |
| 2.3.2: Average income of small-scale food producers, by sex and indigenous status | Annual growth rate in the total factor productivity (TFP) in agriculture (average between 1991-2000, 2001-2005, 2006-2010, 2011-2016) | IFPRI (2021) |
| 2.5.1: Number of plant and animal genetic resources for food and agriculture secured in either medium or long-term conservation facilities | Plant breeds for which sufficient genetic resources are stored (number) | UN (2021) |
| | Proportion of local breeds classified as being at risk of extinction as a share of local breeds with known level of risk (%) | UN (2021) |
| 2.c: Indicator of food price anomalies | Consumer Food Price Index (2015 = 100) | FAOSTAT |

Source: Authors.

Note: Other indicators under SDGs 1 and 2 were not used due to insufficient observations.

Table 2. Other explanatory variables

| Variables | Definition | Source |
|-----------------------------------|---|--|
| Urban population share (%) | Share of urban population to total population | World Bank (2021) |
| Natural disaster | Whether the country experienced any major natural disasters in a particular year | CRED (2021) |
| Technological disaster | Whether the country experienced any major technological disasters in a particular year | CRED (2021) |
| Trade openness | | World Bank (2021) |
| Worldwide Governance Indicators | <ul style="list-style-type: none"> • Voice (voice and accountability) • Stability (Political Stability and Absence of Violence/Terrorism) • Effectiveness (Government Effectiveness) • Regulation (Regulatory Quality) • Law (Rule of Law) • Corruption (Control of Corruption) | World Bank (2021b) |
| Natural resource rent | The ratio of natural resource rent to GDP (%) | World Bank (2021) |
| Dependency | The ratio of population older than 65 to the population between 15 and 64 | World Bank (2021) |
| Year and region dummy interaction | Interaction terms between year and regions | Region dummy defined by the World Bank |

Source: Authors.

Table 3. Descriptive statistics

| Variables | Period range | All samples | | | Low- / Lower-Middle income countries | | |
|---|--------------|-------------|--------|-----------|--------------------------------------|--------|----------|
| | | Mean | Min | Max | Mean | Min | Max |
| <i>Outcomes</i> | | | | | | | |
| TFP growth rate (% per year) | 1991-2016 | 0.587 | -8.798 | 8.844 | 0.628 | -6.874 | 8.844 |
| Consumer Prices, Food Indices (2015 = 100) | 2003-2017 | 80.431 | 6.538 | 176.712 | 75.085 | 10.631 | 170.817 |
| Poverty prevalence (% , below 1.90 international dollar per day) | 1995-2019 | 12.571 | 0.000 | 94.300 | 16.344 | 0.000 | 94.300 |
| Poverty prevalence (% , below 3.20 international dollar per day) | 1995-2019 | 23.381 | 0.000 | 98.500 | 30.972 | 0.000 | 98.500 |
| Poverty prevalence (% , below 5.50 international dollar per day) | 1995-2019 | 37.002 | 0.000 | 100.000 | 50.560 | 0.200 | 100.000 |
| Malnutrition (prevalence, %) | 2003-2017 | 10.579 | 2.500 | 67.500 | 14.160 | 2.500 | 67.500 |
| Stunting (prevalence, % of children under 5) | 1995-2019 | 27.776 | 0.000 | 73.600 | 31.295 | 2.200 | 73.600 |
| Underweight (prevalence, % of children under 5) | 1995-2019 | 14.908 | 0.000 | 61.200 | 17.216 | 0.800 | 61.200 |
| Overweight (prevalence, % of children under 5) | 1995-2019 | 6.264 | 0.000 | 30.100 | 5.772 | 0.000 | 30.100 |
| Proportion of population using basic drinking water services in rural areas (%) | 2000-2017 | 85.260 | 18.695 | 100.000 | 76.315 | 18.695 | 100.000 |
| Proportion of population using basic sanitation services in rural areas (%) | 2000-2017 | 60.910 | 1.190 | 100.000 | 48.912 | 1.190 | 100.000 |
| Plant breeds with sufficient genetic resources stored (number) | 2000-2017 | 86472 | 0 | 5428650 | 21969 | 0 | 405923 |
| Proportion of local breeds classified as being at risk (%) | 2000-2017 | 56.487 | 0.000 | 100.000 | 30.207 | 0.000 | 100.000 |
| <i>Explanatory variables</i> | | | | | | | |
| PE share (% , agriculture) | 1991-2019 | 4.633 | 0.000 | 45.681 | 6.546 | 0.000 | 45.681 |
| PE share (% , health) | 1991-2019 | 8.830 | 0.004 | 31.989 | 7.369 | 0.004 | 31.989 |
| PE share (% , education) | 1991-2019 | 13.603 | 0.001 | 74.146 | 14.320 | 0.001 | 74.146 |
| PE share (% , social protection) | 1991-2019 | 18.740 | 0.000 | 62.026 | 11.514 | 0.000 | 54.529 |
| PE share (% , defense) | 1991-2019 | 8.091 | 0.012 | 78.373 | 9.235 | 0.012 | 78.373 |
| PE per capita (PPP \$, agriculture) | 1991-2019 | 104.504 | 0.001 | 1682.325 | 56.985 | 0.001 | 604.429 |
| PE per capita (PPP \$, health) | 1991-2019 | 680.837 | 0.018 | 5196.586 | 153.753 | 0.018 | 2405.972 |
| PE per capita (PPP \$, education) | 1991-2019 | 766.006 | 0.088 | 6764.604 | 255.470 | 0.088 | 6764.604 |
| PE per capita (PPP \$, social protection) | 1991-2019 | 1786.855 | 0.001 | 16760.130 | 335.177 | 0.001 | 5572.316 |
| PE per capita (PPP \$, defense) | 1991-2019 | 404.913 | 1.239 | 10211.670 | 141.082 | 1.239 | 2639.741 |
| Urban population | 1991-2019 | 55.912 | 5.491 | 100.000 | 44.201 | 5.491 | 91.203 |
| Natural disaster | 1991-2019 | 0.428 | 0.000 | 1.000 | 0.644 | 0.000 | 1.000 |
| Technological disaster | 1991-2019 | 0.267 | 0.000 | 1.000 | 0.414 | 0.000 | 1.000 |
| Trade openness (proportion of (import + export) to GDP) | 1991-2019 | 0.819 | 0.0002 | 8.608 | 0.758 | 0.0002 | 3.480 |
| Governance indicator (Voice) | 1991-2019 | 0.000 | -2.313 | 1.810 | -0.485 | -2.313 | 1.256 |
| Stability | 1991-2019 | 0.000 | -3.315 | 1.965 | -0.470 | -3.315 | 1.423 |
| Effectiveness | 1991-2019 | 0.000 | -2.484 | 2.437 | -0.598 | -2.446 | 1.185 |
| Regulation | 1991-2019 | 0.000 | -2.645 | 2.261 | -0.572 | -2.645 | 1.277 |

| Variables | Period range | All samples | | | Low- / Lower-Middle income countries | | |
|--|--------------|-------------|--------|--------|--------------------------------------|--------|--------|
| | | Mean | Min | Max | Mean | Min | Max |
| <i>Outcomes</i> | | | | | | | |
| Law | 1991-2019 | 0.000 | -2.606 | 2.100 | -0.599 | -2.606 | 1.077 |
| Corruption control | 1991-2019 | 0.000 | -1.869 | 2.470 | -0.582 | -1.869 | 1.647 |
| Natural resource rent (% of GDP) | 1991-2019 | 7.033 | 0.000 | 86.252 | 8.578 | 0.000 | 86.252 |
| Dependency (proportion of dependents to working-age population) | 1991-2019 | 0.641 | 0.157 | 1.175 | 0.725 | 0.308 | 1.175 |
| Regions for which PEs for all five sectors are reported (1991-2019; yes = 1) | | | | | | | |
| East Asia & Pacific | | 0.135 | | | 0.151 | | |
| Europe & Central Asia | | 0.358 | | | 0.217 | | |
| Latin America & Caribbean | | 0.135 | | | 0.118 | | |
| Middle East & North Africa | | 0.116 | | | 0.098 | | |
| North America | | 0.018 | | | 0.000 | | |
| South Asia | | 0.062 | | | 0.120 | | |
| Sub-Saharan Africa | | 0.177 | | | 0.295 | | |

Source: Authors' computations based on various data.

Table 4. Results of panel unit root tests for variables

| Variables | Level | First difference |
|--|---------------|------------------|
| <i>Outcomes</i> | | |
| TFP growth rate (% per year) ^a | Stationary | |
| Consumer Prices, Food Indices | Nonstationary | Stationary |
| Poverty prevalence (% , below 1.90 international dollar per day) ^a | Stationary | |
| Poverty prevalence (% , below 3.20 international dollar per day) ^a | Stationary | |
| Poverty prevalence (% , below 5.50 international dollar per day) ^a | Stationary | |
| Malnutrition (prevalence, %) | Nonstationary | Stationary |
| Stunting (prevalence, % of children under 5) ^a | Stationary | |
| Underweight (prevalence, % of children under 5) ^a | Stationary | |
| Overweight (prevalence, % of children under 5) ^a | Stationary | |
| Proportion of population using basic drinking water services, by location (%) | Stationary | Stationary |
| Proportion of population using basic sanitation services, by location (%) – rural area | Stationary | Stationary |
| Proportion of local breeds classified as being at risk (%) | Stationary | Stationary |
| <i>Explanatory variables</i> | | |
| PE share (agriculture) | Stationary | Stationary |
| PE share (health) | Stationary | Stationary |
| PE share (education) | Stationary | Stationary |
| PE share (social protection) | Stationary | Stationary |
| PE share (defense) | Stationary | Stationary |
| PE per capita (agriculture) | Stationary | Stationary |
| PE per capita (health) | Stationary | Stationary |
| PE per capita (education) | Stationary | Stationary |
| PE per capita (social protection) | Stationary | Stationary |
| PE per capita (defense) | Stationary | Stationary |
| Urban population | Stationary | Stationary |
| Natural disaster | Stationary | Stationary |
| Technological disaster | Stationary | Stationary |
| Trade openness | Stationary | Stationary |
| Voice | Stationary | Stationary |
| Stability | Stationary | Stationary |
| Effectiveness | Stationary | Stationary |
| Regulation | Stationary | Stationary |
| Law | Stationary | Stationary |
| Corruption control | Stationary | Stationary |
| Natural resource rent | Stationary | Stationary |
| Dependency | Stationary | Stationary |

Source: Authors' estimation.

^aThese variables use 5-year averages and thus panel is too short for unit root tests.

Table 5. Effects of public expenditures in different sectors on agricultural productivity, food price, poverty and undernutrition

| Variables | | TFP growth / year (percentage point) | Reduction in consumer food price indices (2015=100) | | Reduction in poverty below 1.90 international dollar per day (percentage point) | | Reduction in poverty below 3.20 international dollar per day (percentage point) | | Reduction in poverty below 5.50 international dollar per day (percentage point) | | Reduction in undernutrition (percentage point) | |
|--|-------------------|--------------------------------------|---|---------------------|---|-------------------------------|---|--------------------------------|---|---------------------|--|-------------------|
| Unit of sample | | 5-year average | Annual | | 5-year average | | 5-year average | | 5-year average | | Annual | |
| First difference or not | | Level | First difference | | Level | | Level | | Level | | First difference | |
| Models | | A | A | B | A | B | A | B | A | B | A | B |
| Share (%) of PE for the sector to total PE | Agriculture | -0.096 (0.651) | 0.207* (0.116) | 0.152 (0.115) | 0.049 (0.533) | 0.081 (0.230) | 0.560 (0.456) | 0.220 (0.194) | 1.199** (0.498) | 0.451* (0.267) | -0.024 (0.035) | -0.149 (0.125) |
| | Health | 0.419 [†] (0.288) | -0.002 (0.049) | -0.011 (0.152) | 0.439** (0.202) | 0.213 (0.158) | 0.336 (0.240) | 0.236 [†] (0.148) | 0.076 (0.265) | 0.211 (0.192) | 0.029* (0.017) | 0.020 (0.061) |
| | Education | -0.394 [†] (0.237) | 0.024 (0.046) | -0.018 (0.171) | -0.314* (0.170) | -0.215 (0.113) | -0.042 (0.161) | -0.171 (0.147) | 0.293 (0.183) | 0.096 (0.128) | -0.030 [†] (0.019) | -0.040 (0.061) |
| | Social protection | -0.078 (0.111) | 0.046 [†] (0.030) | 0.119 (0.148) | -0.128* (0.071) | -0.114 (0.081) | -0.111 (0.075) | -0.146* (0.083) | -0.094 (0.117) | -0.220** (0.094) | 0.004 (0.004) | -0.007 (0.023) |
| | Defense | 0.038 (0.297) | -0.064 (0.051) | -0.215 (0.180) | 0.220 (0.215) | 0.003 (0.188) | -0.045 (0.191) | 0.148 (0.142) | -0.212 (0.235) | 0.013 (0.125) | 0.013 (0.013) | -0.022 (0.069) |
| Size of PE for each sector (natural log) | Agriculture | 0.020 (0.016) | 0.611** (0.282) | 2.013** (0.977) | 1.274 (0.921) | 1.057 [†] (0.711) | 2.311** (0.949) | 1.560** (0.743) | 3.427*** (1.240) | 3.567*** (0.932) | 0.070 (0.072) | -0.066 (0.235) |
| | Health | 0.013* (0.008) | 0.164 (0.323) | -0.080 (1.017) | 3.293*** (1.143) | 2.034** (0.098) | 2.747* (1.480) | 1.918** (0.968) | 1.231 (1.775) | 1.258 (1.141) | 0.291* (0.155) | 0.099 (0.408) |
| | Education | -0.006* (0.003) | 0.998* (0.533) | 1.965 (1.439) | -2.536** (1.264) | -2.736** (1.322) | -0.724 (1.695) | -2.508 [†] (1.581) | 2.458 (2.471) | 1.030 (1.575) | -0.321 (0.287) | -0.021 (0.638) |
| | Social protection | -0.001 (0.002) | 0.186 (0.150) | 0.217 (0.417) | 0.692 (0.616) | -0.577 (0.670) | 0.127 (0.644) | -1.347** (0.592) | -0.121 (0.606) | -1.567** (0.651) | -0.014 (0.055) | -0.020 (0.209) |
| | Defense | 0.003 (0.002) | 0.176 (0.291) | -3.586** (1.463) | 1.925 (1.257) | 0.609 (1.382) | 1.684 (1.420) | 1.639 (1.250) | 1.388 (2.112) | 0.964 (1.245) | 0.165* (0.086) | -0.028 (0.435) |
| Sample size | 185 | 1289 | 1622 | 376 | 340 | 376 | 340 | 376 | 340 | 1174 | 1461 | |
| Number of countries | 71 | 118 | 120 | 111 | 113 | 111 | 113 | 111 | 113 | 104 | 106 | |
| Average rounds | 2.6 | 10.9 | 13.5 | 3.4 | 3.0 | 3.4 | 3.0 | 3.4 | 3.0 | 11.3 | 13.8 | |
| Beginning period | 1991-2000 | 2003 | | 1995-1999 | | 1995-1999 | | 1995-1999 | | 2003 | | |
| Ending period | 2011-2016 | 2017 | | 2015-2019 | | 2015-2019 | | 2015-2019 | | 2017 | | |

Source: Authors. ***1% **5% *10% [†]15%.

Note: Numbers in figures show estimated standard errors that are robust against unknown forms of heteroskedasticity or serial correlations.

A = using only the PEs in the same year; B = using averages of PEs from the past 5 years.

Table 6. Results for countries classified as low- or lower-middle-income in 2000

| Variables | TFP growth / year (percentage point) | Reduction in consumer food price indices (2015=100) | | Reduction in poverty below 1.90 international dollar per day (percentage point) | | Reduction in poverty below 3.20 international dollar per day (percentage point) | | Reduction in poverty below 5.50 international dollar per day (percentage point) | | Reduction in undernutrition (percentage point) | | |
|--|--------------------------------------|---|-------------------------------|---|---------------------|---|--------------------|---|--------------------|--|-------------------------------|-------------------|
| Unit of sample | 5-year average | Annual | | 5-year average | | 5-year average | | 5-year average | | Annual | | |
| First difference or not | Level | First difference | | Level | | Level | | Level | | First difference | | |
| Models | A | A | B | A | B | A | B | A | B | A | B | |
| Share (%) of PE for the sector to total PE | Agriculture | -0.083 (0.687) | 0.202* (0.123) | 0.041 (0.081) | 0.063 (0.643) | 0.099 (0.306) | 0.729 (0.536) | 0.273 (0.239) | 0.241** (0.583) | 0.455 [†] (0.290) | -0.030 (0.042) | -0.168 (0.150) |
| | Health | 0.149 (0.365) | 0.050 (0.070) | -0.102 (0.157) | 0.656 (0.435) | 0.365 (0.359) | 0.495 (0.460) | 0.356 (0.289) | 0.387 (0.447) | 0.261 (0.335) | 0.030 (0.023) | 0.060 (0.079) |
| | Education | -0.340 (0.261) | 0.031 (0.061) | -0.059 (0.193) | -0.541** (0.265) | -0.336 (0.240) | -0.189 (0.236) | -0.382 [†] (0.242) | 0.037 (0.237) | -0.065 (0.246) | -0.032 (0.027) | -0.056 (0.083) |
| | Social protection | -0.134 (0.141) | 0.042 (0.051) | 0.003 (0.262) | -0.213* (0.107) | -0.309** (0.140) | -0.195 (0.114) | -0.398*** (0.144) | -0.186 (0.172) | -0.565*** (0.146) | 0.004 (0.008) | -0.040 (0.038) |
| | Defense | -0.306 (0.355) | -0.074 (0.068) | -0.494** (0.235) | -0.020 (0.252) | -0.192 (0.292) | -0.092 (0.216) | -0.051 (0.206) | -0.256 (0.253) | -0.134 (0.194) | 0.007 (0.018) | 0.007 (0.093) |
| Size of PE for each sector (natural log) | Agriculture | 0.049* (0.029) | 0.612 [†] (0.387) | 2.482* (1.399) | 2.051* (1.149) | 1.834 (1.478) | 3.268** (1.274) | 2.942** (1.353) | 3.861** (1.672) | 4.782*** (1.592) | 0.106 (0.113) | -0.017 (0.422) |
| | Health | 0.031*** (0.008) | 0.500 (0.490) | 0.277 (1.518) | 4.939** (2.335) | 4.246* (2.553) | 3.751 (2.678) | 3.504 [†] (2.336) | 3.293 (2.875) | 2.006 (3.063) | 0.407* (0.240) | 0.312 (0.650) |
| | Education | -0.019* (0.010) | 0.792 (0.600) | 2.403 (1.748) | -3.871* (2.079) | -4.558* (2.452) | -1.581 (2.212) | -4.810* (2.521) | 0.024 (2.538) | -0.574 (2.259) | -0.460 (0.388) | -0.097 (0.843) |
| | Social protection | 0.003 (0.005) | 0.108 (0.171) | 0.103 (0.379) | 0.881 (0.707) | -0.818 (0.818) | 0.158 (0.737) | -1.934*** (0.665) | -0.208 (0.717) | -2.670*** (0.659) | -0.016 (0.063) | -0.141 (0.201) |
| | Defense | -0.006* (0.003) | 0.071 (0.321) | -5.150** (1.930) | 1.484 (1.959) | -0.672 (2.286) | 1.237 (1.825) | 0.820 (1.936) | 1.169 (2.861) | 1.023 (2.194) | 0.172 [†] (0.108) | -0.271 (0.599) |
| Sample size | 133 | 630 | 824 | 196 | 177 | 196 | 177 | 196 | 177 | 564 | 728 | |
| Number of countries | 53 | 63 | 65 | 63 | 66 | 63 | 66 | 63 | 66 | 54 | 56 | |
| Average rounds | 2.5 | 10.0 | 12.7 | 3.1 | 2.7 | 3.1 | 2.7 | 3.1 | 2.7 | 10.4 | 13.0 | |
| Beginning period | 1991-2000 | | 2003 | 1995-1999 | | 1995-1999 | | 1995-1999 | | 2003 | | |
| Ending period | 2011-2016 | | 2017 | 2015-2019 | | 2015-2019 | | 2015-2019 | | 2017 | | |

Source: Authors. ***1% **5% *10% [†]15%

Note: Numbers in figures show estimated standard errors that are robust against unknown forms of heteroskedasticity or serial correlations.

A = using only the PEs in the same year; B = using averages of PEs from the past 5 years.

Table 7. Effects of public expenditures in different sectors on nutrition and health and basic services

| Variables | | Reduced stunting (percentage point) | | Reduced underweight (percentage point) | | Reduced overweight (percentage point) | | Proportion of population using basic drinking water services in rural area (percentage point) | | Proportion of population using basic sanitation services in rural area (percentage point) | |
|--|-------------------|--|--------------------------------|--|-------------------------------|--|---------------------|---|---------------------|---|--------------------------------|
| Unit of sample | | 5-year average | | 5-year average | | 5-year average | | Annual | | Annual | |
| First difference or not | | Level | | Level | | Level | | Level | | Level | |
| Models | | A | B | A | B | A | B | A | B | A | B |
| Share (%) of PE for the sector to total PE | Agriculture | 0.123 (0.202) | -0.025 (0.040) | 0.212 (0.186) | -0.002 (0.028) | -0.019 (0.175) | -0.021 (0.027) | 0.189 (0.195) | -0.013 (0.060) | -0.399* (0.233) | -0.045 (0.067) |
| | Health | 0.141 (0.141) | 0.135 (0.194) | 0.110 (0.094) | 0.137 (0.109) | 0.079 (0.127) | 0.084 (0.113) | -0.069 (0.059) | -0.007 (0.098) | -0.033 (0.077) | -0.051 (0.139) |
| | Education | -0.144 (0.099) | -0.080 (0.103) | -0.059 (0.069) | -0.032 (0.059) | -0.033 (0.064) | -0.024 (0.074) | 0.080 [†] (0.049) | -0.017 (0.078) | -0.030 (0.090) | -0.059 (0.134) |
| | Social protection | 0.054 (0.044) | 0.047 (0.055) | 0.021 (0.024) | 0.007 (0.029) | -0.006 (0.051) | -0.002 (0.057) | -0.004 (0.032) | 0.034 (0.058) | -0.017 (0.035) | -0.030 (0.072) |
| | Defense | 0.132 (0.121) | 0.209 [†] (0.139) | -0.028 (0.084) | -0.011 (0.101) | -0.205** (0.096) | -0.205** (0.083) | 0.088 (0.071) | 0.096 (0.137) | 0.119 (0.091) | 0.011 (0.163) |
| Size of PE for each sector (natural log) | Agriculture | 1.040** (0.384) | 0.944*** (0.327) | 0.625*** (0.235) | 0.452** (0.219) | -0.126 (0.222) | -0.303 (0.224) | -0.543* (0.281) | -0.887** (0.414) | -0.745 [†] (0.459) | -0.834 [†] (0.552) |
| | Health | 1.144 (1.051) | 0.831 (0.903) | 0.995 (0.777) | 0.932 [†] (0.615) | 1.315 [†] (0.908) | 0.937 (0.830) | -0.392 (0.427) | 0.151 (0.697) | -0.185 (0.527) | -0.028 (0.831) |
| | Education | -2.087 [†] (1.325) | -1.936 [†] (1.274) | -0.785 (0.906) | -0.392 (0.845) | -1.159 (0.848) | -0.820 (1.068) | -0.022 (0.531) | -1.350 (0.940) | -0.575 (0.764) | -0.865 (1.160) |
| | Social protection | 0.211 (0.279) | 0.025 (0.255) | -0.007 (0.183) | -0.023 (0.140) | 0.144 (0.207) | 0.054 (0.186) | -0.328 (0.232) | -0.192 (0.339) | 0.212 (0.383) | -0.041 (0.492) |
| | Defense | 0.504 (1.027) | 0.705 (1.127) | -0.916 (0.697) | -0.955 (0.692) | -0.878 (0.655) | -1.042 (0.686) | 0.221 (0.539) | 0.446 (0.848) | 1.005** (0.502) | 1.190 (0.804) |
| Sample size | 240 | 281 | 236 | 276 | 232 | 271 | 1364 | 1609 | 1350 | 1595 | |
| Number of countries | 89 | 94 | 87 | 92 | 86 | 93 | 107 | 113 | 106 | 112 | |
| Average rounds | 2.7 | 3.0 | 2.7 | 3.0 | 2.7 | 2.9 | 12.7 | 14.2 | 12.7 | 14.2 | |
| Beginning period | 1995-1999 | | 1995-1999 | | 1995-1999 | | 2000 | | 2000 | | |
| Ending period | 2015-2019 | | 2015-2019 | | 2015-2019 | | 2017 | | 2017 | | |

Source: Authors. ***1% **5% *10% [†]15%

Note: Numbers in figures show estimated standard errors that are robust against unknown forms of heteroskedasticity or serial correlations.

A = using only the PEs in the same year; B = using averages of PEs from the past 5 years.

Table 8. Results for countries classified as low- or lower-middle-income in 2000

| Variables | | Reduced stunting (percentage point) | | Reduced underweight (percentage point) | | Reduced overweight (percentage point) | | Proportion of population using basic drinking water services in rural area (percentage point) | | Proportion of population using basic sanitation services in rural area (percentage point) | |
|--|-------------------|--|--------------------|--|-------------------|--|--------------------|---|---------------------|---|--------------------------------|
| Unit of sample | | 5-year average | | 5-year average | | 5-year average | | Annual | | Annual | |
| First difference or not | | Level | | Level | | Level | | Level | | Level | |
| Models | | A | B | A | B | A | B | A | B | A | B |
| Share (%) of PE for the sector to total PE | Agriculture | -0.033 (0.237) | -0.036 (0.040) | 0.145 (0.237) | -0.005 (0.029) | -0.112 (0.187) | -0.027 (0.030) | 0.219 (0.194) | -0.008 (0.051) | -0.340 (0.242) | -0.043 (0.065) |
| | Health | 0.295* (0.160) | 0.108 (0.268) | 0.261** (0.130) | 0.150 (0.166) | 0.190 (0.162) | 0.158 (0.171) | -0.031 (0.066) | 0.116 (0.126) | 0.108 (0.075) | 0.287 (0.198) |
| | Education | -0.274** (0.112) | -0.120 (0.127) | -0.140 [†] (0.087) | -0.049 (0.072) | -0.098 (0.077) | -0.071 (0.093) | 0.075 (0.055) | -0.048 (0.100) | -0.037 (0.097) | -0.073 (0.163) |
| | Social protection | 0.090 [†] (0.061) | 0.064 (0.095) | 0.038 (0.043) | 0.017 (0.048) | 0.095 [†] (0.058) | 0.097 (0.080) | 0.005 (0.034) | 0.053 (0.082) | 0.011 (0.043) | 0.018 (0.100) |
| | Defense | 0.206 (0.184) | 0.224 (0.203) | -0.005 (0.126) | -0.030 (0.142) | -0.184** (0.091) | -0.160* (0.090) | 0.084 (0.072) | 0.145 (0.156) | 0.131 (0.099) | 0.041 (0.208) |
| Size of PE for each sector (natural log) | Agriculture | 0.993** (0.433) | 0.915** (0.371) | 0.640** (0.265) | 0.431* (0.237) | -0.137 (0.276) | -0.247 (0.262) | -0.446 (0.404) | -1.074** (0.492) | -0.387 (0.536) | -0.902 [†] (0.588) |
| | Health | 1.724 (1.467) | 0.429 (1.315) | 1.789 [†] (1.235) | 0.945 (0.880) | 2.453** (0.955) | 1.832* (1.049) | -0.075 (0.606) | 1.121 (1.180) | 0.411 (0.615) | 1.820 (1.306) |
| | Education | -2.722* (1.500) | -1.983 (1.549) | -1.277 (1.083) | -0.368 (0.994) | -2.500** (1.094) | -1.898 (1.347) | -0.306 (0.582) | -2.287** (1.143) | -0.657 (0.776) | -1.698 (1.373) |
| | Social protection | 0.289 (0.323) | 0.230 (0.296) | 0.023 (0.213) | 0.057 (0.151) | 0.344* (0.196) | 0.156 (0.192) | -0.317 [†] (0.216) | -0.253 (0.363) | 0.156 (0.378) | -0.082 (0.513) |
| | Defense | 0.535 (1.180) | 0.383 (1.334) | -0.977 (0.811) | -1.159 (0.812) | -1.132* (0.637) | -0.906 (0.697) | 0.401 (0.585) | 0.736 (0.998) | 1.302** (0.622) | 1.406 (1.045) |
| Sample size | 177 | 213 | 175 | 210 | 169 | 203 | 751 | 931 | 750 | 930 | |
| Number of countries | 61 | 65 | 60 | 64 | 58 | 65 | 64 | 70 | 64 | 70 | |
| Average rounds | 2.9 | 3.3 | 2.9 | 3.3 | 2.9 | 3.1 | 11.7 | 13.3 | 11.7 | 13.3 | |
| Beginning period | 1995-1999 | | 1995-1999 | | 1995-1999 | | 2000 | | 2000 | | |
| Ending period | 2015-2019 | | 2015-2019 | | 2015-2019 | | 2017 | | 2017 | | |

Source: Authors. ***1% **5% *10% [†]15%

Note: Numbers in figures show estimated standard errors that are robust against unknown forms of heteroskedasticity or serial correlations.

A = using only the PEs in the same year; B = using averages of PEs from the past 5 years.

Table 9. Effects of public expenditures in different sectors on biodiversity

| Variables | | Reduced proportion of local breeds classified as being at risk (percentage point) | | | | Plant breeds for which sufficient genetic resources are stored (number, natural log) | | | |
|--|-------------------|--|-------------------|-------------------------------------|---------------------|---|-------------------|-------------------------------------|--------------------|
| | | All countries | | Low / Lower middle-income countries | | All countries | | Low / Lower middle-income countries | |
| Sample of countries | | Annual | Annual | Annual | Annual | Annual | Annual | Annual | Annual |
| Unit of sample | | Level | Level | Level | Level | Level | Level | Level | Level |
| First difference or not | | Level | Level | Level | Level | Level | Level | Level | Level |
| Models | | A | B | A | B | A | B | A | B |
| Share (%) of PE for the sector to total PE | Agriculture | -0.269 (1.676) | -0.194 (1.219) | 2.406** (0.938) | -1.414 (1.903) | 0.082 (0.073) | -0.015 (0.058) | 0.094 (0.086) | -0.036 (0.062) |
| | Health | 0.161 (0.433) | 0.050 (0.758) | -0.554 (1.320) | 1.555 (3.005) | -0.010 (0.023) | 0.016 (0.025) | -0.022 (0.052) | -0.002 (0.050) |
| | Education | 0.237 (0.371) | 0.787 (0.551) | -0.072 (0.848) | -0.472 (1.115) | 0.047* (0.028) | 0.017 (0.029) | 0.095** (0.042) | 0.045 (0.041) |
| | Social protection | 0.052 (0.220) | 0.172 (0.344) | -0.158 (0.273) | -0.334 (0.598) | -0.013 (0.011) | 0.001 (0.014) | -0.035* (0.019) | -0.007 (0.031) |
| | Defense | -0.041 (0.669) | 0.608 (0.870) | -1.332* (0.753) | 0.498 (1.363) | -0.067 (0.040) | -0.039 (0.027) | -0.095 [†] (0.059) | -0.074 (0.045) |
| Size of PE for each sector (natural log) | Agriculture | 0.424 (2.952) | -2.362 (3.073) | 7.358** (3.238) | 1.317 (6.536) | -0.054 (0.149) | -0.134 (0.130) | -0.090 (0.222) | -0.166 (0.165) |
| | Health | 4.856 (3.581) | 0.660 (2.952) | 7.218 (8.974) | 18.876* (9.835) | 0.127 (0.128) | 0.158 (0.181) | 0.180 (0.296) | 0.323 (0.388) |
| | Education | 0.559 (5.467) | 4.963 (5.043) | -3.932 (11.327) | -4.025 (9.275) | 0.150 (0.218) | 0.164 (0.342) | 0.109 (0.346) | 0.238 (0.557) |
| | Social protection | 2.499 (2.429) | 4.504 (3.679) | 1.225 (3.433) | -4.478 (4.165) | -0.263* (0.143) | -0.116 (0.139) | -0.232 [†] (0.151) | -0.183 (0.206) |
| | Defense | 2.877 (3.599) | 4.920 (6.129) | -1.774 (4.874) | 18.219** (8.523) | -0.025 (0.157) | -0.042 (0.188) | -0.181 (0.233) | -0.364* (0.218) |
| Sample size | | 767 | 924 | 236 | 300 | 415 | 562 | 188 | 264 |
| Number of countries | | 64 | 67 | 24 | 26 | 83 | 84 | 42 | 43 |
| Average rounds | | 12.0 | 13.8 | 9.8 | 11.5 | 5.0 | 6.7 | 4.5 | 6.1 |
| Beginning period | | 2000 | 2000 | 2000 | 2000 | 2000 | 2000 | 2000 | 2000 |
| Ending period | | 2017 | 2018 | 2017 | 2018 | 2017 | 2018 | 2017 | 2018 |

Source: Authors. ***1% **5% *10% [†]15%

Note: Numbers in figures show estimated standard errors that are robust against unknown forms of heteroskedasticity or serial correlations.

A = using only the PEs in the same year; B = using averages of PEs from the past 5 years.

Appendix: Full results

Table 10. List of low and lower-middle income countries in 2000

| Low income | | Lower-middle income | |
|----------------------------------|-----------------------|------------------------|----------------------------------|
| Afghanistan | Liberia | Albania | Marshall Islands |
| Angola | Madagascar | Algeria | Micronesia |
| Armenia | Malawi | Belarus | Morocco |
| Azerbaijan | Mali | Belize | Namibia |
| Bangladesh | Mauritania | Bolivia | North Macedonia |
| Benin | Moldova | Bosnia and Herzegovina | Papua New Guinea |
| Bhutan | Mongolia | Bulgaria | Paraguay |
| Burkina Faso | Mozambique | Cabo Verde | Peru |
| Burundi | Myanmar | Colombia | Philippines |
| Cambodia | Nepal | Costa Rica | Romania |
| Cameroon | Nicaragua | Cuba | Russia |
| Central African Republic | Niger | Djibouti | Saint Vincent and the Grenadines |
| Chad | Nigeria | Dominica | Samoa |
| China | Pakistan | Dominican Republic | South Africa |
| Comoros | Republic of Congo | Ecuador | Sri Lanka |
| Côte d'Ivoire | Rwanda | Egypt | Suriname |
| Democratic Republic of the Congo | Sao Tome and Principe | El Salvador | Syria |
| Eritrea | Senegal | El Salvador | Thailand |
| Ethiopia | Sierra Leone | Equatorial Guinea | Tonga |
| Gambia | Solomon Islands | Eswatini | Tunisia |
| Ghana | Somalia | Fiji | Ukraine |
| Guinea | Sudan | Georgia | Uzbekistan |
| Guinea-Bissau | Tajikistan | Guatemala | Vanuatu |
| Haiti | Tanzania | Guyana | West Bank and Gaza |
| Honduras | Togo | Iran | |
| India | Turkmenistan | Iraq | |
| Indonesia | Uganda | Jamaica | |
| Kenya | Vietnam | Jordan | |
| Korea, DPR | Yemen | Kazakhstan | |
| Kyrgyzstan | Zambia | Kiribati | |
| Lao PDR | Zimbabwe | Lithuania | |
| Lesotho | | Maldives | |

Source: Authors compilation.

Table 11. Statistically significant signs of other explanatory variables for results in Table 6

| Variables | TFP growth rate | | Lower consumer food prices | | Reduced poverty (1.90 international dollar per day) | | Reduced poverty (3.20 international dollar per day) | | Reduced poverty (5.50 international dollar per day) | | Reduced malnutrition | |
|------------------------|-----------------|---|----------------------------|---|---|---|---|---|---|---|----------------------|---|
| | A | B | A | B | A | B | A | B | A | B | A | B |
| Urban population | | | | | | | | | | | | |
| Natural disaster | | - | | | - | - | - | - | | - | | |
| Technological disaster | | | | | | | | | | | | |
| Trade openness | | | | | | | - | - | - | - | | |
| Voice | + | | | | + | + | | | | | | |
| Stability | | | | | + | + | + | + | | | | |
| Effectiveness | | | | | | | | | | | | |
| Regulation | | | | | | | | | | | | |
| Law | | | | | | | | | | | | |
| Corruption control | | | | | | | | | - | - | | |
| Natural resource rent | | | | | - | - | | - | | | - | - |
| Dependency | + | + | | | - | - | | | | | + | + |

Source: Authors. A = models with the relative size (share) of PEs; B = models with the absolute size of PEs.

Table 12. Statistically significant signs of other explanatory variables for results in Table 8

| Variables | Reduced stunting | | Reduced underweight | | Reduced overweight | | Access to drinking water services | | Access to sanitation services | |
|------------------------|------------------|---|---------------------|---|--------------------|---|-----------------------------------|---|-------------------------------|---|
| | A | B | A | B | A | B | A | B | A | B |
| Urban population | + | + | + | + | | | - | - | | |
| Natural disaster | + | + | + | | + | + | | | | |
| Technological disaster | - | - | - | - | | | + | | | |
| Trade openness | - | - | | | | | | | | |
| Voice | | | | | | | | | | |
| Stability | | | | | | | | | - | - |
| Effectiveness | | | | | | | | | | |
| Regulation | | - | | | | | | | + | + |
| Law | | | | | | | | | | |
| Corruption control | | | | | | | | | | |
| Natural resource rent | | | | | | | | | | |
| Dependency | | | - | - | + | + | | | + | + |

Source: Authors. A = models with the relative size (share) of PEs; B = models with the absolute size of PEs.

Table 13. Statistically significant signs of other explanatory variables for results in Table 9 (for low- / lower-middle income countries)

| Variables | Lower proportion of local breeds classified as being at risk as a share of local breeds | | Plant breeds for which sufficient genetic resources are stored | |
|------------------------|---|---|--|---|
| | A | B | A | B |
| Urban population | | | | |
| Natural disaster | + | | | |
| Technological disaster | - | - | | |
| Trade openness | | | | |
| Voice | + | | | |
| Stability | | | | |
| Effectiveness | - | | | |
| Regulation | | | | |
| Law | | | | |
| Corruption control | | | | |
| Natural resource rent | - | - | | + |
| Dependency | | | | |

Source: Authors. A = models with the relative size (share) of PEs; B = models with the absolute size of PEs.

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